## BUSINESS MEETING

BEFORE THE

## CALIFORNIA ENERGY RESOURCES CONSERVATION

AND DEVELOPMENT COMMISSION

HEARING ROOM A

CALIFORNIA ENERGY COMMISSION

1516 NINTH STREET

SACRAMENTO, CALIFORNIA

EVENING SESSION
WEDNESDAY, OCTOBER 17, 2001
5:40 p.m.

Reported By: James Ramos Contract No. 150-01-006

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COMMISSIONERS PRESENT

William J. Keese, Chairman

Robert A. Laurie

Michal C. Moore

Robert Pernell

Arthur H. Rosenfeld

James Boyd, Ex Officio Member

STAFF PRESENT

Steve Larson, Executive Director

Bill Chamberlain, Chief Counsel

Bob Therkelsen, Deputy Director

Garret Shean, Hearing Officer

Kerry Willis

Jack Caswell

Paul Richins

Paul Kramer

Sandra Fromm

Jim Hoffsis

Rob Hudler

Robert Haussler

Todd Peterson

PUBLIC ADVISER

Roberta Mendonca

SECRETARIAT

Betty McCann

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1	PROCEEDINGS
2	ACTING CHAIRMAN MOORE: The delayed
3	meeting for the October 17th regular Business
4	Meeting of the California Energy Commission.
5	If we'd stand for the Pledge of
6	Allegiance, Commissioner Pernell will lead us in
7	that.
8	(Thereupon, the Pledge of Allegiance
9	was recited in unison.)
10	ACTING CHAIRMAN MOORE: Thank you all,
11	and I appreciate your indulgence in accommodating
12	our shifting schedules. We have Commissioners who
13	have been in a variety of places. I, for
14	instance, was in Washington yesterday.
15	Commissioner Keese is in Denver, I believe,
16	tonight, or will be in 40 minutes or so, and will
17	be joining us by phone.
18	Commissioner Laurie has been on a
19	mission to southern California, and will be coming
20	back to join us momentarily here on the dais.
21	We'll have four Commissioners. Commissioner Boyd
22	is here, so we we're pretty well staffed up,
23	except that for the items that are a little bit
24	controversial, or which members have expressed
25	some special interest, I'm going to try and take

those a little bit later, so that we can have as
much participation by members as we can. So that
means I'll go to the less controversial items, or
items that are more routine, and take them up.
And so let's start with the Consent
Calendar. Is there any interest in discussing an
item on consent, or is there a motion?
COMMISSIONER PERNELL: Mr. Chairman.
COMMISSIONER ROSENFELD: I move the
ACTING CHAIRMAN MOORE: Commissioner
Pernell.
COMMISSIONER PERNELL: Second.
ACTING CHAIRMAN MOORE: He seconds the
motion of Commissioner Rosenfeld, which was
halfway to the dais when seconded.
Any discussion on the Consent Calendar?
All those in favor signify by saying
aye.
(Ayes.)
ACTING CHAIRMAN MOORE: Opposed?
The motion carries, three to zero.
Consent Calendar is approved.
We're going to pass over Item 2, and

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Item 2 will probably be the subject of some

lengthy discussion by the members, and so it's

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likely for -- for anyone who is here to discuss
that item, or to consider it, it's probably likely
to come up much later in the proceedings.
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Let's move, then, I've been informed by Counsel that if I don't take Item 13 next, I won't have a lawyer for the renewables program, which would be a big cost. So let's take up Item 13, which is the Renewable Resource Trust Fund, and possible approval of two funding agreements that were awarded through our second auction through -- for new renewable resources, and we announced those results long ago, in December 2000, are just coming up.

And Jim, do you want to introduce those?

MR. HOFFSIS: Sure. This item is just

another in a continuing series of routine

approvals that we're seeking for funding award

agreements with winners in our Renewable Energy

Program auctions.

The two funding award agreements we're seeking approval for are for wind projects that are being developed by or have been developed by Mountain Power Partners. One is 3.6 megawatts, for about a \$380,000, and the other is 1.8 megawatts, for \$190,000. They've achieved all

1	their milestones,	and have	passed	all their	
2	environmental rev	iews, and	are	have come	online
3	as of October 3rd	. •			

- So we're just formalizing the -- the agreements by which we can begin paying them.
- ACTING CHAIRMAN MOORE: And this is in accordance with our existing guidelines.
- 8 MR. HOFFSIS: Exactly. Yes.

20

21

22

23

24

25

policy.

9 ACTING CHAIRMAN MOORE: All right. In fairness, I should say that when we opened this 10 11 meeting this morning, although we did not have a 12 quorum, we had an individual who was here from 13 Scotia, from the biomass plant there, who wanted to voice a concern that the Renewable 14 15 Energy Program in its last auction, and the intent to award for the auction, had basically selected 16 17 only large providers. And, in fact, we had ignored some of the smaller providers that were 18 19 out there, and that we ought to re-think that

And I informed him that the Committee

would take that up as a policy matter at the

Committee, and that we would discuss it at our

next meeting, and that we would have it in mind as

we design the next set of rules for any future

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auctions, and that we would attempt to build in as much flexibility as possible.
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- 3 Certainly there are small segments of
- 4 that market that we don't want to see go under.
- 5 We certainly want to give them every advantage to
- 6 come up and participate in the market as we can.
- 7 So to the extent that there might have been an
- 8 oversight, or to the extent that the rules might
- 9 have to be adjusted in order to target that kind
- of an audience, I promised him that we would take
- 11 it up.
- So, John Prevost, if you're out there
- listening to this on the Webcast, you have my
- assurance that the Committee will take that up.
- Can I have a motion on Item 13(a) and
- 16 (b).
- 17 COMMISSIONER ROSENFELD: I move 13(a)
- 18 and (b).
- 19 ACTING CHAIRMAN MOORE: Moved by
- 20 Commissioner Rosenfeld.
- 21 COMMISSIONER PERNELL: Second.
- 22 ACTING CHAIRMAN MOORE: Second by
- 23 Commissioner Pernell.
- 24 Is there discussion on the motion?
- 25 Is there anyone of the public here who

1	wants	to a	ISCUSS	the	nature	OI	the a	awaru	S, OI	the
2	anidel	ines	that	we're	ngina	in	which	n to	e 17 a l 11 a	a + 🛆

- 2 guidelines that we're using in which to evaluate
- 3 them?
- 4 Seeing none, all those in favor of the
- 5 motion signify by saying aye.
- 6 (Ayes.)
- 7 ACTING CHAIRMAN MOORE: Those opposed?
- 8 That motion carries, three to zero.
- 9 Item 14, the Strategic Energy
- 10 Innovations item, has been moved to the October 31
- 11 Business Meeting. It will be taken up at that
- 12 time.
- 13 Item 15, the Truewind Solutions, LLC.
- 14 That's Contract 500-01-009 for \$150,000 to develop
- 15 high resolution annual and seasonal wind resource
- 16 maps for California.
- 17 Do we have Staff report on that item?
- 18 All right. The -- let me go back and
- 19 review that. That is a background item that we've
- 20 been looking for for some time to try and give
- 21 wind developers an advantage in bringing projects
- 22 to us by knowing where to locate them, where the
- 23 most efficient areas to locate are, and we're
- 24 going to fund those using PIER funds. So it has
- 25 been through the RD&D Committee, and comes to us

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1 with a recommendation for the award of this sole
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- 2 source contract.
- 3 Discussion. The Chair will entertain a
- 4 motion.
- 5 Moved by Commissioner Rosenfeld --
- 6 COMMISSIONER PERNELL: Second.
- 7 ACTING CHAIRMAN MOORE: -- Presiding
- 8 Member of the PIER program. Second by
- 9 Commissioner Pernell.
- 10 All those in favor signify by saying
- 11 aye.
- 12 (Ayes.)
- 13 ACTING CHAIRMAN MOORE: The motion
- 14 carries.
- We've been joined by Commissioner
- 16 Laurie. Welcome, and hope your plane trip was an
- 17 easy one.
- 18 COMMISSIONER LAURIE: I'm here.
- 19 ACTING CHAIRMAN MOORE: All right.
- 20 COMMISSIONER LAURIE: And I apologize,
- 21 and I thank you for your cooperation, fellow
- 22 Commissioners and members of the public.
- 23 ACTING CHAIRMAN MOORE: All right. I
- 24 need to make an announcement, and that is that
- 25 because this is an evening meeting, and given the

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1
         change in security that we've had in all segments
 2
         of all of our lives -- I don't need to go over
         that -- when you exit the building, you have to
 3
         exit on the P Street side, which is the side on
         the south end of the building, and/or see the
         security guard in order to go to the Ninth --
         through the Ninth Street exit. So either way, you
         can get out. But if you want to -- if you're bent
 8
 9
         on going out on the Ninth Street side, then you
         need to see the security guard. Having us as an
10
         escort isn't going to give you any advantage in
11
12
         this. I'm telling you that as a fact.
13
                   All right. Let's go to Item 16, which
14
         is Sierra Energy and Risk Assessment. Many of you
15
         may have had a briefing, but I'd like to have Todd
         Peterson introduce the item. This is a follow-on
16
17
         to our Natural Gas Infrastructure Report and
         recommendations that the Commission passed, and
18
         which were actually just presented to -- in a
19
20
         congressional hearing yesterday, in Washington.
21
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So this is the next step in trying to understand how fragile any piece of our system is, and what perturbations that could occur might occur, and what effect they might have, if they did.

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25

1	Todd.
2	MR. PETERSON: Yes. Thank you.
3	ACTING CHAIRMAN MOORE: You have to
4	speak right into the microphone. I mean right
5	into the microphone.
6	MR. PETERSON: This item is for a
7	contract of \$65,000. As was stated, this work
8	would be in helping and assisting in estimating
9	the probabilities of climatic events in such as a
10	dry year, or an adverse cold day, maybe even some
11	combinations, of occurring here in California or
12	in the Western U.S., to help us analyze and
13	determine the natural gas infrastructure design
14	criteria, and reliability standards to provide
15	higher levels of slack capacity.
16	This research analysis comes from the
17	Commission's Natural Gas Infrastructure Report,
18	and is up for approval with the Commission.
19	ACTING CHAIRMAN MOORE: Thank you. We
20	have an excellent consultant to conduct the work
21	for us who, should this contract pass tonight,
22	will be meeting with Staff to discuss the
23	parametrics of that contract and the timing of it

MR. PETERSON: That is correct.

on Friday.

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ACTING CHAIRMAN MOORE: This is a very
 1
 2
         fast track item, and it will be the focus of a
         special workshop in December --
 3
                   MR. PETERSON: Yes, at the same --
                   ACTING CHAIRMAN MOORE: -- that'll be
         conducted by the Committee, and which will then, I
         hope, be used as part of the FERC examination of
         gas infrastructure in the west. So we're working
 9
         very closely with not only the PUC but with our
         federal counterparts to develop tools and
10
         information that can help make the strategic map
11
12
         of how things are working a lot more current, and,
13
         frankly, a lot more useful.
14
                   Are there questions for Mr. Peterson?
15
                   EX OFFICIO MEMBER BOYD: Mr. Chairman.
                   ACTING CHAIRMAN MOORE: Mr. Boyd.
16
17
                   EX OFFICIO MEMBER BOYD: Well, just --
         just a question of the organization, I guess.
18
         Serving on the Natural Gas -- the secretary's
19
20
         Natural Gas group for the better part of the year
21
         now, and then serving on the Climate Change
22
         Working Group for almost two years now, I've had
23
         an awful lot of information provided on weather,
24
         the effects of weather, so on and so forth. And I
25
         just want to make sure that in reaching outside
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2 organizational lines to our sister departments,
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3 boards and commissions, and what have you, because

for a consultant we've also reached across

- 4 there's a -- there's a wealth of information on
- the subject, particularly being collected by the
- 6 Department of Water Resources, which is working on
- 7 its so-called Bulletin 160, which is the -- the
- 8 California Water Plan bulletin series. They've
- 9 done an awful lot of work with folks on this
- 10 subject.

1

- So just -- just to make sure that the
  more the merrier, perhaps, but to make sure that
  we're not re-inventing something here, or plowing
  the same ground a couple of times. I'd just like
- to make sure the Staff is talking to those folks.
- 16 ACTING CHAIRMAN MOORE; Well, I'm very
- 17 happy that you brought that up, because one of our
- 18 intentions, and, really, the reason that this is
- 19 coming almost a month late to you, is the fact
- 20 that we've been trying to reach out and make sure
- 21 that we are closing all those loops, and that the
- various organizations are involved in helping to
- design this.
- I think that the task that's set out for
- 25 the consultant is unique enough and will produce a

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1 unique enough product that it'll be useful by
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- Water Resources, as well as the other agencies.
- 3 But you raise a very good point of organizational
- 4 connection.
- 5 I'll move the item on behalf of the
- 6 Committee. I'm very pleased to do that. I think
- 7 that it's going to turn out to be a very robust
- 8 analysis.
- 9 COMMISSIONER ROSENFELD: Second.
- 10 ACTING CHAIRMAN MOORE: Second by
- 11 Commissioner Rosenfeld.
- 12 All those in favor -- I'm sorry. Let me
- 13 turn out and ask, is there anyone in the public
- 14 who wishes to address us on the item that's on the
- 15 floor?
- 16 Seeing none, all those in favor of the
- item signify by saying aye.
- 18 (Ayes.)
- 19 ACTING CHAIRMAN MOORE: Those opposed?
- 20 That motion carries, four to zero.
- 21 We're going to take Item 12 at the
- 22 request of Commissioner Pernell. City of Santa
- 23 Monica, Commission consideration and possible
- 24 approval of the City of Santa Monica's Application
- 25 for a Local Energy Standard that exceeds Title 24

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1 Part 6 standards that were adopted by this
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- 2 Commission on April 4th, this year, and effective
- 3 June 1st.
- 4 Rob.
- 5 COMMISSIONER PERNELL; Mr. Chairman.
- 6 ACTING CHAIRMAN MOORE: Oh, I'm sorry.
- 7 Commissioner Pernell.
- 8 COMMISSIONER PERNELL: By way of
- 9 introducing the item, this came before the Energy
- 10 Efficiency Committee, and we certainly commend the
- 11 City of Santa Monica for -- for their own local
- 12 energy standards that exceeds Title 24. And the
- 13 Committee found that the technical and reporting
- 14 requirements under Section 10-106 and Section 10-
- 15 110 of the Energy Efficiency Standards has been
- 16 met.
- So we -- the reason I wanted to
- 18 introduce this, because I think that the City of
- 19 Santa Monica is very progressive in their local
- 20 energy standards, and they're certainly leading
- 21 the way.
- 22 If I've missed anything, we do have
- 23 Robert here to add to any -- I'm assuming it's
- 24 Robert --
- 25 ACTING CHAIRMAN MOORE: Mr. Hudler.

1	MR. HUDLER: Close enough. I believe
2	Commissioner Pernell has covered all the points,
3	unless there's questions.
4	ACTING CHAIRMAN MOORE: And this comes
5	to us with a recommendation from the Committee.
6	COMMISSIONER PERNELL: Yes, Mr.
7	Chairman. I would I would so move the city's
8	application.
9	COMMISSIONER ROSENFELD: I second.
10	ACTING CHAIRMAN MOORE: Motion by
11	Commissioner Pernell, second by Commissioner
12	Rosenfeld.
13	Is there discussion on the motion?
14	All those in favor signify by saying
15	aye.
16	(Ayes.)
17	ACTING CHAIRMAN MOORE: Those opposed?
18	That motion carries, four to zero.
19	Thank you, Mr. Hudler.
20	MR. HUDLER: Thank you.
21	ACTING CHAIRMAN MOORE: All right.
22	We're going to take up some of the facility
23	requests that are in front of us. Let's go to
24	Item 3, which is the Roseville Energy Facility.

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Commission consideration of the Executive

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1 Director's Data Adequacy Recommendation for
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- 2 Roseville, their Energy Facility Application for
- 3 Certification. A 12-month project, 900
- 4 megawatts, located west of the City of Roseville,
- 5 Docket Number 01-AF-14.
- Good evening, Mr. Shaw.
- 7 MR. SHAW: Yes. Good afternoon,
- 8 Commissioners and audience.
- 9 ACTING CHAIRMAN MOORE: No, evening.
- 10 You -- you've -- I think you've transitioned into
- 11 evening.
- 12 MR. SHAW: Okay. Good evening. This is
- 13 a dinner meeting.
- 14 Commissioners and audience, I'm Lance
- 15 Shaw. Sitting to my right is Kerry Willis, Staff
- 16 Counsel, and the Staff Project Manager, and Kirk
- 17 Sornborger, from Western Area Power Administration
- is also back there. This is a joint project.
- 19 ACTING CHAIRMAN MOORE: Way back there.
- MR. SHAW: Way back there.
- On August 10, 2001, Roseville Energy
- 22 Facility LLC, a wholly owned subsidiary of Enron
- North America Corp., filed an Application for
- 24 Certification for a nominal 900 megawatt power
- 25 plant called the Roseville Energy Facility. The

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proposed site is approximately five miles
northwest of downtown Roseville, is approximately
1.5 miles west of Sun City Roseville. The site is
2 a 22 acre parcel owned by the City of Roseville.
The project would use an adjacent 21 acre parcel
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as a lay-down area for construction, which is also owned by the city.

The proposed site is less than .1 miles north of the City of Roseville Pleasant Grove

Wastewater Treatment Plant, which is scheduled to be operational in late 2002 or early 2003. The treatment plant will be the source of the project's 3300 gallon per minute plant water supply. It will be a zero liquid discharge system. Potable water, approximately 28,800 gallons per day, will be supplied by the City of Roseville via a new waterline that's approximately 2.9 miles.

Natural gas will be supplied by a line tapped into the PG&E line, approximately five miles southeast of the plant site. Power generated will go to the Western Area Power Administration's substation via a new 230 kV line approximately ten miles in length. Since this ties in with Western's Roseville substation,

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southeast site, there will be a joint review of
this project with Western, and Western will be the
lead federal agency.
```

Commission, the Applicant plans to complete construction of the power plant over a period of approximately 24 months. Based on construction beginning fourth quarter of '02, the plant would be in full operation approximately fourth quarter '04. Estimated cost to construct the facility, between about 350 and \$450 million dollars. It is proposed as a 12-month AFC.

CEC will be working jointly with Western under a memorandum of understanding similar to what was done on the Blythe project, the Rio Linda/Elverta project, and so it will be a joint CEQA/NEPA review.

Our Staff has reviewed the application and its four subsequent supplements, and has found it to be data adequate. We recommend that you find the AFC data adequate as the Executive Director's letter recommends.

23 ACTING CHAIRMAN MOORE: Thank you very 24 much.

25 Let's hear from the Applicant about the

```
1 project, and I think I'd like to have something on
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- 2 the record from Western about the role that they
- 3 expect to play and the timing, commitment to
- 4 timing, I guess is a better way to put it, that
- 5 they expect to be able to devote to this. One of
- 6 the -- one of the problems, and I think I'm -- I'm
- 7 probably not saying anything out of school -- that
- 8 is throwing some of the projects off schedule is
- 9 the relationship with the federal government and
- 10 its various agencies. So I think it -- to the
- 11 extent possible, I'd like to know what those
- intended relationships are up front.
- 13 Counsel.
- MR. THOMPSON: Thank you, Mr.
- Commissioner. We -- I don't want to add too much.
- 16 Getting a recommendation of data adequacy, I
- 17 certainly don't want to undo that by any remarks I
- may make.
- 19 ACTING CHAIRMAN MOORE: We can't. I
- 20 mean, that's -- it's not --
- 21 (Laughter.)
- 22 ACTING CHAIRMAN MOORE: -- all you have
- 23 to do is ask.
- 24 MR. THOMPSON: We -- we appreciate the
- 25 work of the Staff, and appreciate the data

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1
         adequacy finding, and we fully intend to complete
 2
         this process to the best that we can, working with
         Staff and other agencies within the 12-month
 3
         period. We selected the 12-month period because
         we thought that certain complexities in this power
         project really required more time than an
         expedited proceeding, and I believe, Commissioner
         Moore, that you're correct in singling out one of
         them, which is -- which is the transmission issue.
10
                   As -- as you all well know, there are a
         number of projects that want to connect to the
11
12
         Western grid within that Sacramento area. This is
13
         going to be a task for both the Western and the
         Commission to evaluate. You know, we want to
14
15
         participate in that, but that process, as an
         example, is not without its difficulties.
16
17
                   Having said that, we are committed to
         working through to a satisfactory conclusion
18
19
         within the time limit, and we want to thank you
20
         all.
                   ACTING CHAIRMAN MOORE: Sam, did you
21
22
         want to add anything to that?
                   MR. WEHN: That was so well done I don't
23
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think I could add anything to -- to help this

24

25

along.

1	ACTING CHAIRMAN MOORE: Good enough.
2	Can we ask Western's representative to
3	come on up and talk to us about the the role
4	that Western expects to play in this, and a little
5	bit of the I can't get you to commit for your
6	bosses on the amount of time that they're going to
7	allot for this, but perhaps we can get an idea of
8	what the staff commitment that's available is.
9	Why don't you introduce yourself for the
10	record.
11	MR. SORNBORGER: Thanks. Kirk
12	Sornborger. I'm from Western Area Power
13	Administration.
14	Western has had meetings with with
15	Lance, and with program managers from two other
16	applicants, and we have discussed schedule in
17	depth. And we feel that we can support the
18	schedule that's put out by by Staff for this
19	project, and for all projects.
20	ACTING CHAIRMAN MOORE: And in terms of
21	the liaison with other agencies where you end up
22	being the lead for the federal government
23	MR. SORNBORGER: Yes.
24	ACTING CHAIRMAN MOORE: the what's

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25 the designation under CEQA --

1	MR. SORNBORGER: We're
2	ACTING CHAIRMAN MOORE: NEPA.
3	MR. SORNBORGER: we're the lead
4	federal agency.
5	ACTING CHAIRMAN MOORE: So lead federal
6	agency. How much ability do you have to move some
7	of the other agencies, such as Fish and Wildlife?
8	I mean, are are you communicating with them on
9	because we don't have a a strong role when
10	you're in that lead agency status.
11	MR. SORNBORGER: Yes, we are in
12	communication with them. As a matter of fact,
13	we've taken steps towards accelerating their
14	responses. We've we've funded them to
15	designate a individual, one individual for these
16	interconnection projects.
17	ACTING CHAIRMAN MOORE: They've
18	transferred funding funding to them? This
19	could be a novel approach to how to get the
20	federal government involved, move money back to
21	the federal
22	MR. SORNBORGER: Well, I hope I don't
23	speak out of turn, or get anyone into trouble,
24	but, yeah, you know. We're we're taking care

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of that, and -- and I'm down there weekly.

1	ACTING CHAIRMAN MOORE: Okay. This is a
2	year project, so timing it only becomes evident
3	that you're out of time when you're at the end, or
4	when you're in the evidentiary hearings and you
5	don't have all the all the documents in front
6	of you, and heaven knows, many of us have been in
7	that position. So I look to the Committee, I'll
8	be looking from the outside when this happens, but
9	to do a good job on it.
10	Thank you very much.
11	Is there anyone here who would like to
12	address this from the public or the community,
13	about the Roseville project?
14	All right. The Chair will entertain a
15	motion on the Executive Director's recommendation.
16	COMMISSIONER LAURIE: Mr. Chairman, I
17	move the Executive Director's recommendation.
18	ACTING CHAIRMAN MOORE: Moved by
19	Commissioner Laurie.

- 20 COMMISSIONER ROSENFELD: Second.
- 21 ACTING CHAIRMAN MOORE: Second by
- 22 Commissioner Rosenfeld.
- The motion by Commissioner Laurie, under
- our rules, moves him into first place, by the way,
- for consideration on the Committee.

1 COM	MISSIONER LAURI	E: I withdraw my
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- 2 motion.
- 3 (Laughter.)
- 4 ACTING CHAIRMAN MOORE: All those in
- 5 favor of the motion signify by saying aye.
- 6 (Ayes.)
- 7 ACTING CHAIRMAN MOORE: Those opposed.
- 8 That motion carries, four to zero. And
- 9 despite the withdrawal, I'm going to assign
- 10 Commissioner Laurie to preside on the case, and
- 11 Second Member, Commissioner Keese, who can't fight
- back because he's still on a jet somewhere.
- 13 COMMISSIONER PERNELL: Mr. Chairman, I
- would move those recommendations.
- 15 ACTING CHAIRMAN MOORE: I thought you
- would.
- 17 COMMISSIONER ROSENFELD: Second.
- 18 ACTING CHAIRMAN MOORE: Second by
- 19 Commissioner Rosenfeld.
- Discussion on the Committee? Thank you.
- 21 All those in favor signify by saying
- 22 aye.
- 23 (Ayes.)
- 24 ACTING CHAIRMAN MOORE: Opposed?
- 25 That motion carries, four to zero.

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Thank you very much.
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- 2 We will take up Item 5, and potentially
- Item 6. Item 5 is the SMUD Cosumnes Power Plant 3
- Project. It's the Commission consideration of the
- Executive Director's Data Adequacy Recommendations
- for the SMUD application. This is a 12-month,
- 1,000 megawatt power plant located in the County
- of Sacramento, Docket Number 01-AFC-19.
- Ms. Fromm, welcome, and the floor is
- 10 yours.

1

- 11 MS. FROMM: Good evening. I'm Sandra
- 12 Fromm, Staff Siting Project Manager.
- 13 On September 13th, 2001, Sacramento
- Municipal Utility District filed the Cosumnes 14
- 15 Power Plant 12-month Application for
- Certification, seeking approval from the Energy 16
- 17 Commission to construct and operate a nominal
- 1,000 megawatt power plant at the Rancho Seco 18
- site. Staff reviewed the AFC and found the 19
- 20 project to be data inadequate, and recommends the
- Commission find the project data inadequate and 21
- 22 adopt the list of deficiencies.
- 23 ACTING CHAIRMAN MOORE: Do you want to
- 24 review some of the deficiencies, just highlight
- 25 them?

1	MS. FROMM: There were nine areas of
2	deficiency, Air Quality, Biology, Cultural, Noise,
3	Soils, Transportation, Transmission System
4	Engineering, Visual, and Water.
5	ACTING CHAIRMAN MOORE: And I understand
6	that there's been some active negotiation by the
7	Applicant and with Staff to try and overcome those
8	as as late as today, so that there's been
9	active involvement in trying to resolve this.
10	MS. FROMM: Correct.
11	ACTING CHAIRMAN MOORE: Today.
12	MS. FROMM: Correct.
13	ACTING CHAIRMAN MOORE: Thank you.
14	COMMISSIONER PERNELL: Has there been
15	any progress on the resolution of some of those
16	areas?
17	MS. FROMM: Yes. I believe
18	ACTING CHAIRMAN MOORE: Actually, you've
19	gone from a long list to to the nine, haven't

21 MS. FROMM: Well, I think it was maybe

one issue area longer, so it was ten. Now it's

23 nine. And we removed some of the items from the

24 nine areas that are remaining.

20

22

you?

I believe the Applicant wants to

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1 comment.
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- 2 ACTING CHAIRMAN MOORE: Steve, the floor
- 3 is yours.
- 4 MR. COHN: Thank you. Steve Cohn, on
- 5 behalf of the Sacramento Municipal Utility
- 6 District. Always a pleasure to return home here,
- 7 to this Commission.
- 8 ACTING CHAIRMAN MOORE: I forgot to say
- 9 welcome home.
- 10 (Laughter.)
- 11 COMMISSIONER PERNELL: But that's not
- going to get your item --
- 13 (Laughter.)
- 14 ACTING CHAIRMAN MOORE: Forgetting my
- manners.
- MR. COHN: I tried, you know.
- 17 ACTING CHAIRMAN MOORE: Well, it got you
- 18 the floor. I mean, you have the floor.
- MR. COHN: Let me introduce, before I
- 20 comment on the data adequacy, just a few of the
- other members of our team that you'll be seeing
- over the course of hopefully the next less than 12
- months.
- I have Jane Luckhardt, with Downey
- 25 Brand, who will be helping me, and hopefully we'll

1 minimize the number of legal issues to bring

2 before the Commission. Lourdes Jimenez Price, a

3 colleague of mine at SMUD; Kevin Hudson, Project

4 Manager; and then John Carrier, with our

consultant, CH2MHILL, who's the lead project

6 manager in preparing the AFC.

I want to thank Sandra and the CEC Staff for working very hard to get this before you. I think the reason we're here data inadequate is that the 45-day period actually falls almost two weeks from now, so we're here just a little bit prematurely, under the regulation, so you need to have this hearing within 45 days. And I think we've worked things out, hopefully, so that by the end of this week or -- or very shortly thereafter we should be able to satisfy the deficiencies that are noted in the Staff's list.

We did want to clarify one area that we spoke with Staff just before coming in here, where Staff had asked for an assessment of impacts from the project's proposed water use on other users of overdrafted CVP water. And I think we've clarified what's intended there. We have a contract for 60,000 acre/feet a year of water from the Bureau of Reclamation, and it's not due to

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1 expire until 2012, and, in fact, we have a binding
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- 2 agreement to renew that as a municipal water
- 3 supply user. And I think what Staff is looking
- for is for us to clarify what -- how the process
- works with the Bureau. I don't think there's any
- 6 intent to have us actually try to bring that
- 7 entire allocation process into this CEC siting
- 8 process.
- 9 So I think given that clarification, we
- 10 should be able to also bring that area into data
- 11 adequacy. And what we're hoping is to be back
- 12 before you two weeks from now, on October 31st,
- 13 where we can both agree that the document will be
- data adequate.
- 15 ACTING CHAIRMAN MOORE: Well, you know,
- 16 before we let that off the table let's turn to
- 17 Staff, and just ask is that your understanding of
- what you're asking for?
- MS. FROMM: Yes, it is.
- 20 ACTING CHAIRMAN MOORE: Did he -- he
- 21 fairly characterized it --
- MS. FROMM: Correct.
- 23 ACTING CHAIRMAN MOORE: -- for Staff.
- 24 Okay.
- 25 COMMISSIONER PERNELL: One other

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1
         question. Steve, as I understand it, two weeks
 2
         from now will be your drop dead date within the
         regulations that you so duly pointed out.
 3
                   MR. COHN: Well, actually, the -- it
         turned out it was two days before the next
 5
         Business Meeting, which is why we're actually here
         today. But the -- the requirement was we had to
         go ahead and have the hearing today under your
 9
         regulations, but if we can get this resolved and
         bring it back before you, that would've actually
10
         been the closest Business Meeting to the 45-day
11
12
         period, anyway. So, hopefully, we'll be right on
13
         track.
14
                   And I can tell you we're very excited
15
         about this project and getting that Rancho Seco
         site back in productive use, and we've actually
16
17
         already entered into agreements to purchase all
         the major moving equipment, turbines, steam and
18
         combustion, so we're real excited about this
19
20
         project.
                   ACTING CHAIRMAN MOORE: For --
21
22
                   COMMISSIONER PERNELL: And but --
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                   ACTING CHAIRMAN MOORE: Go ahead.
                   COMMISSIONER PERNELL: Excuse me, Mr.
24
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25

Chairman. Just -- just one final question that I

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1 probably should know. Mr. Larson, are we having a
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- Business Meeting next week, or -- we've been
- 3 having these every week, so I guess my question
- is, are we going to have it before two weeks?
- 5 ACTING CHAIRMAN MOORE: Well, I think we
- 6 -- we have the discretion to extend the deadline,
- 7 and so we can pick up the two days if that's what
- 8 it takes to do and still find it.
- 9 MR. COHN: And -- and I think, you know
- 10 Staff may need some time to review the material we
- 11 give them the end of the week. But we're -- we're
- 12 satisfied with October 31st.
- 13 ACTING CHAIRMAN MOORE: Okay. Well, I
- 14 -- I think, Steve, considering the sensitivity of
- 15 the site and all the issues that have gone before,
- 16 you can understand that we want to make sure that
- in every stage of this, every "t" is crossed,
- 18 every "i" is dotted. This is a very visible
- 19 project, and a very important one. So we want to
- 20 make sure that it's -- it's treated exactly right
- in the whole process.
- 22 All right. Let me entertain a motion on
- 23 the Executive Director's recommendation.
- MS. FROMM: Excuse me. Actually, I
- 25 believe Bob Haussler has a comment.

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- 2 MR. HAUSSLER: Yes. Thank you, if I
- 3 may. I wanted to clarify a little bit the -- the
- 4 concern raised by the Applicant concerning water
- 5 and the impacts of the water use.
- 6 Their concern was, is that in asking for
- 7 information on the impacts of use of the cooling
- 8 water for the plant, that Staff was concerned
- 9 about the environmental impacts that result in the
- 10 entire allocation system of the U.S. Bureau of
- 11 Reclamation, and that there could be the potential
- to re-litigate what has occurred in terms of
- 13 allocation of water within the Bureau of
- 14 Reclamation's authority for the Central Valley
- 15 Project.
- 16 Certainly it's not Staff's intention to
- 17 address that broad a concern. And we're merely
- 18 certainly interested in what SMUD knows about the
- 19 acre/feet of water, approximately 9,000 acre/feet,
- 20 up to 9,000 acre/feet that they would use to cool
- 21 this facility. And to that end, we believe SMUD
- is willing to supply information concerning their
- 23 arrangements for that water, and Staff certainly
- 24 may assess the impacts of that from the
- 25 information they're able to provide, and that we

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can obtain from -- from other sources, including
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- 2 the Bureau.
- 3 So I think with that, that's probably
- 4 enough said. But I just wanted to make sure that
- 5 the Commission understood the -- what the kind of
- 6 concern did exist concerning our regulations for
- 7 impacts of proposed water use.
- 8 ACTING CHAIRMAN MOORE: Thank you.
- 9 Appreciate the clarification.
- 10 The Chair will entertain a motion on the
- 11 Executive Director's recommendation.
- 12 COMMISSIONER LAURIE: Point of inquiry,
- Mr. Chairman. You --
- 14 ACTING CHAIRMAN MOORE: Sure.
- 15 COMMISSIONER LAURIE: You made the
- 16 comment we have the power to extend the deadline.
- 17 What deadline are you talking about?
- 18 ACTING CHAIRMAN MOORE: Well, I'm
- 19 talking about the action within 45 days. That we
- 20 can take it up --
- 21 COMMISSIONER LAURIE: Can -- can we do
- 22 that? I always thought we had to take action and
- then just continue, keep the record open and
- 24 continue the item until --
- 25 ACTING CHAIRMAN MOORE: We -- if we turn

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1 it down tonight, that's what we would be doing.
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- 2 That's why I said that the -- the item is not --
- 3 it's not an issue.
- 4 MR. COHN: Right. No, we agree, that's
- 5 why we're here tonight. And we would've just as
- 6 soon be here in two weeks and had it all
- 7 straightened out, but because of the regulation it
- 8 was necessary to take action tonight.
- 9 COMMISSIONER LAURIE: I would -- I would
- defer to Commissioner Pernell for a motion, Mr.
- 11 Chairman.
- 12 ACTING CHAIRMAN MOORE: Commissioner
- 13 Pernell.
- 14 COMMISSIONER PERNELL: Well, I don't
- 15 know. Mr. Cohn came in kind of strange.
- No, Mr. Chairman, I would move the
- 17 Executive Director's recommendation.
- 18 COMMISSIONER LAURIE: Second.
- 19 ACTING CHAIRMAN MOORE: There is a
- 20 motion on the floor to observe the Executive
- 21 Director's recommendation to find this data
- inadequate.
- 23 All those in favor signify by saying
- 24 aye.
- 25 (Ayes.)

1

2	The motion carries. There will be no
3	Committee assignment until such time as it is
4	found data adequate.
5	Thank you all.
6	MR. COHN: All right. Thank you.
7	ACTING CHAIRMAN MOORE: All right.
8	Let's take up the Item 7, GWF Energy, LLC,
9	Henrietta Peaker Project. We have a data adequacy
10	recommendation from the Executive Director on this
11	project, a four-month, 91.4 megawatt power plant
12	located in Kings County, Docket 01-AFC-18.
13	COMMISSIONER LAURIE: Point of inquiry,
14	Mr. Chairman.
15	ACTING CHAIRMAN MOORE: Commissioner

ACTING CHAIRMAN MOORE: Those opposed?

- 16 Laurie.
- 17 COMMISSIONER LAURIE: I -- I would ask
  18 and make inquiry as to whether or not we have to
  19 take up Item 2 before we take up Item -- Item 6
  20 and Item 9.
- 21 ACTING CHAIRMAN MOORE: Are -- are they
- not applicable?
- MS. FROMM: Yes. No, the Henrietta
- 24 Project does involve the issue of conversion, or
- 25 non-conversion after three years, for the four-

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1 month process, so we would request that the
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- 2 overall policy issue be addressed before the
- 3 project itself be addressed.
- 4 ACTING CHAIRMAN MOORE: And that's true
- of Item Number 9, as well.
- 6 MS. FROMM: Yes, it is.
- 7 ACTING CHAIRMAN MOORE: Thank you. And
- 8 -- okay, I don't think it's true of -- well, let's
- 9 see. It wouldn't be true of -- of 11, for --
- 10 well, I'll tell you what. Let's just defer --
- 11 COMMISSIONER LAURIE: No, 11 is -- 11 is
- 12 a different issue.
- 13 ACTING CHAIRMAN MOORE: Yeah. But it --
- just that it involves the -- the idea. But I
- guess it will lead us into it, so let's -- let's
- take Item 11. And that'll lead us into the
- discussion of Item 2, and then we'll come back to
- the other -- the other four-month, or proposed
- 19 four-month projects.
- 20 So let's take up Item 11, the Valero
- 21 Cogeneration Project, 01-AFC-5. It's the
- 22 Commission consideration and possible adoption of
- the Presiding Member's Proposed Decision for the
- 24 Valero Cogeneration Project. It's a four-month,
- 25 102 megawatt power plant located in the City of

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1 Benicia, in Solano County.
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- 2 (Inaudible asides.)
- HEARING OFFICER SHEAN: We have a good
  little project here, 102 megawatt cogeneration
  project to be built in two phases at the Benicia
  Refinery of the Valero Company. The effect of
  that is the first 51 megawatts will take the
  refinery off the grid. It will also use refinery
  fuel gas as its principal fuel, backed up by
  natural gas as necessary, either based upon the
  availability of the refinery fuel gas or to the
  land with the refinery fuel gas to meet air

By virtue of its being contained within the existing refinery it has relatively few environmental and community impacts. But we have had discussion and active participation among several parties related to that, and let me just introduce them.

quality emission standards.

They would be the City of Benicia,
represented by Brenda Galardi and Kitty Hammer,
and the city is here. The Good Neighbor Steering
Committee, Dana Dean. I will say to the credit of
Valero that the Good Neighbor Steering Committee
and the Good Neighbor Policy pre-dated the

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application for this particular project, so that

Valero does have an ongoing relationship with the

community to attempt to be a good neighbor and

solve issues that are arising from the operation

of the refinery. And this essentially dovetailed

with that.
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We have also CURE, represented both by

Mark Wolfe and Marc Joseph, and they participated

actively. Valero is here, represented by Sam

Hammonds and Karen Nardi, and also Lynn McGuire,

who is their chief consultant.

The Staff, by Jack Caswell and Paul
Kramer, did an outstanding job in terms of moving
this forward during the Staff's phase of the
proceedings. And we have also here Doug Hall, who
is from the Bay Area Air Quality Management
District. And I think that it's fair to say that
the -- the district became the focus of most of
the issues related to the proceeding, and the air
quality ones were the most hotly debated.

But we have solved noise issues, by virtue of taking before and after surveys, that will assure that both the construction and operation of the facility will not have an impact upon the community. The -- Valero is to use

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whatever technology it can attempt to find, and it's by no means certain that they will find it, but they will attempt to find, for purposes of steam blow, the technology which will impact the community the least.
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been mitigated by a cooperative pact between the city and Valero, so that not only with the construction of this particular project, but the cumulative potential impact of the MTBE phase-out and what the refinery calls turn-arounds, which are both scheduled and unscheduled repairs at the refinery, will not cause unacceptable levels of congestion at the refinery.

We did have a protracted proceeding with regard to the Preliminary and the Final

Determination of Compliance. I think it's fair to characterize this as follows, that CURE had raised some issues with respect to the use of the refinery fuel gas, which we learned, as we went along, contains more sulfur, and for that reason may have been problematic with regard to certain matters related to sulfur. The EPA became interested in the matter, and after the issuance of the Preliminary Determination of Compliance

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there was extensive review and discussions among
the parties, and Valero was forthcoming with
respect to agreeing to conditions that will, I
think, push the frontier on the use of refinery
fuel gas.
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But it obviously makes sense to do this.

This fuel that's produced by the operation of the refinery, if it's not used for this, which is a beneficial purpose, it would have to either be used for some other purpose and you would be compounding the emissions, or it would have to be flared, which I think we all agree would be an unfortunate and basically unacceptable choice.

That essentially presents the substance of the case which is before you. To the extent that there are remaining issues, they're largely procedural. They relate to whether or not this is appropriately a four-month AFC capable of being certified by you today, or whether it is more appropriately a 12-month AFC, in which case the review period for the Revised PMPD would mean we would go out to October 31st to assure that full review period.

In any event, parties are here to

present their sides of this matter, and if you

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1 have any questions later --
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2 ACTING CHAIRMAN MOORE:: Mr. Shean, the 3 Committee must have been working with a definition of simple cycle as contained, or as referenced in the four-month order. How did you define simple cycle for the Committee, or in what use was it by the Committee during the deliberations? HEARING OFFICER SHEAN: Okay. I'd like to state at the front that essentially, the responsibility of the Hearing Officer under these 10 circumstances is to be relatively legally 11 12 conservative, to make sure that the outcome that 13 is presented to you is as legally bulletproof as 14 it can be. 15 We had, the Committee had before it the proceeding which, at the June -- I believe it's 16 17 the June 6th acceptance hearing, was characterized as capable of being considered as a four-month 18 proceeding, since the power generation portion of 19 20 the cogeneration project was a -- a simple combustion turbine, which in our parlance is a 21 22 simple cycle. 23 The project had always been filed as a 24 cogeneration project, and so that there was a

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25

prima facie between the filing and the provisions

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of the statute difference between what had been
 1
 2
         filed and what the statute covered. On that
         basis, I recommended to the Committee that we run
 3
         a parallel path, which gave us a legal safety net
         so that if for some reason it was determined
         either that this was not eligible for coverage
         under 25552, or if an essential finding was not
         made, or if a waiver of an essential finding was
 9
         not made, that there was a reversion back to a
         safe process, and for that reason we conducted a
10
         30-day review of the Presiding Member's Proposed
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12
         Decision.
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                   However, upon completion of that review
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         and upon issuance of the FDOC, in an attempt to
15
         have this potentially ready for consideration here
         as a four-month, the Committee went ahead with a
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17
         workshop and hearing last Monday, which would not
18
         have occurred within the timeframes applicable to
         a 12-month project. CURE has objected to that,
19
20
         and I will just tell you that the 15-day comment
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have run if the matter is put over to the 31st.

ACTING CHAIRMAN MOORE: So in your

opinion, the safe path, were this project to be

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22

period period on a Revised Presiding Member's

Proposed Decision has not yet run. But it will

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1 approved or the Presiding Member's Proposed
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- 2 Decision to be adopted, the safe path would take
- 3 this decision out not through the full 12 months,
- 4 but through the 31st of October, to allow adequate
- 5 time under the longer provisions for public
- 6 review.
- 7 HEARING OFFICER SHEAN: Yes, and I quess
- 8 safe -- safer, it -- this is a balancing act. It
- 9 is essentially a question between taking action
- 10 today with it as a four-month, knowing that either
- 11 you have to determine that the simple cycle and
- 12 cogen are one and the same, and that the waivers
- 13 are supported sufficiently, or delaying the matter
- 14 for two weeks, which will still be within the
- 15 fourth month. We will not have gotten into the
- 16 running of the fifth month.
- 17 COMMISSIONER LAURIE: Mr. Chairman.
- 18 ACTING CHAIRMAN MOORE: Commissioner
- 19 Laurie.
- 20 COMMISSIONER LAURIE: I have a little
- 21 problem with the term "safe". I'm -- I'm not
- going to base my decision on whether or not a
- legal opinion is safe. I can accept a statement
- that a legal opinion may be conservative, but to
- 25 me it's not -- it's not going to be a question of

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1 risk versus safety. It's going to be a question
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- 2 of what the law says.
- 3 ACTING CHAIRMAN MOORE: Well, I -- I
- 4 think that's appropriate in this context, and
- 5 certainly part of our decision is going to be
- based on whether or not we want to take a
- 7 conservative view of the definition of the project
- 8 as to whether it's truly simple cycle, or whether
- 9 it in fact involves something a little more
- 10 complex. And on that, I guess the word
- 11 conservative is probably --
- 12 COMMISSIONER LAURIE: There's another
- issue, other than simple cycle. There's an --
- there's an air quality issue.
- 15 ACTING CHAIRMAN MOORE: Absolutely. And
- we don't have the air quality answer, do we,
- 17 for --
- 18 COMMISSIONER LAURIE: It doesn't meet
- one of the necessary findings. Will you address
- that question?
- 21 HEARING OFFICER SHEAN: Oh, all right.
- Now I understand.
- 23 It's under provisions of Public
- 24 Resources Code Section 2552, there are essentially
- 25 seven essential findings, and Staff has addressed

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this in its brief. Probably the principal one is
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- 2 that the facility not be a major source, as we
- 3 know major sources to be defined in the air
- 4 quality regime.
- 5 This particular facility is part of the
- 6 refinery, which is considered to be a major
- 7 source. And in the both Preliminary and Final
- 8 Determinations of Compliance, my -- my belief is
- 9 that the district has indicated that for their
- 10 purposes, they are viewing this as a major source.
- 11 COMMISSIONER PERNELL: The district, in
- 12 this case, is the air --
- 13 HEARING OFFICER SHEAN: This is the Bay
- 14 Area Air Quality Management District.
- 15 ACTING CHAIRMAN MOORE: All right. Let
- 16 me turn, then, and ask Staff for -- for comments.
- 17 I'll turn to the Applicant, and then I'm going to
- 18 turn to the Intervenors for some response on these
- 19 issues.
- 20 Staff.
- 21 MR. KRAMER: Thank you. We -- we
- continue to believe that the project qualifies for
- the four-month process. It is a simple cycle, it
- is almost immediately converting to cogeneration.
- But that's what the -- the statute, Public

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1 Resources Code 25552 requires. In effect, it's
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- 2 encouraging that resolve. And we're getting here
- 3 in a couple hours, maybe, as opposed to three
- 4 years, which is the time that's allowed under the
- 5 statute.
- In light of the Governor's Executive
- 7 Orders, which allow the Commission to adjust, to
- 8 suspend some of the restrictions of that section,
- 9 we think it's perfectly appropriate to make an
- 10 expansive interpretation of it, and find that this
- is a simple cycle project that is immediately
- 12 converting to cogen, but that certainly falls
- 13 within the -- the spirit, if you will, of that
- 14 requirement.
- 15 COMMISSIONER PERNELL: A question on
- 16 that point.
- 17 ACTING CHAIRMAN MOORE: Let me let Staff
- 18 finish, and then -- oh, go ahead. Commissioner
- 19 Pernell.
- 20 COMMISSIONER PERNELL: Just -- just on
- 21 that point, so I can be clear on this. What I'm
- 22 hearing you say is if I want to build a
- 23 cogeneration plant, and I wanted to expedite that
- 24 process, I can say it's simple cycle and then wait
- 25 three hours and turn it into a cogen?

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                   MR. KRAMER: Well, you'd have to say it
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         -- in this particular case they said so on their
         application. It would take you, if you came in
 3
         with a simple cycle, got that approved, and then
         tried to come back with an amendment to convert it
         to cogen, that's going to take you a lot longer
         than three hours. But --
                   COMMISSIONER PERNELL: So then I don't
         understand what happened here.
                   MR. KRAMER: Well, here, it was -- Staff
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11
         went with the -- I guess you can call it a liberal
12
         interpretation, I don't know if that's -- that's a
13
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went with the -- I guess you can call it a liberal interpretation, I don't know if that's -- that's a good word around here, but -- and decided that it was -- it met the -- it was within the -- what the statute required. So they recommended to the Commission that it be processed that way. It was processed as a four-month project, so there -- I'm not going to go over all the details in our brief, but this four-month statute exists because you can't do a 12-month project in four months. If -- if you could, you wouldn't need the statute.

So it's been processed that way all the way to the end, and it was only in the -- the first draft of the PMPD that we learned that there was some question about that. And that has since

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1 been argued, you have the briefs from the various
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- 2 parties, including two briefs from us on that
- 3 point.
- And I think it's important to go on to
- 5 the rest of the story, which is the importance
- 6 of --
- 7 COMMISSIONER PERNELL: Please continue.
- 8 That's --
- 9 MR. KRAMER: -- that this project get
- 10 going right away.
- 11 COMMISSIONER ROSENFELD: Well, could --
- 12 could I just get a matter of fact, which maybe
- 13 Pernell and I are both confused on. Let me just
- see if the following definition is correct.
- 15 A simple cycle plant produces
- 16 electricity from a gas turbine. A combined cycle
- 17 plant, which you're arguing this is not, then has
- a heat recovery steam boiler and produces more
- 19 electricity downstream. This is a cogen plant.
- 20 It does not produce a second set of electricity
- downstream.
- MR. KRAMER: Right.
- 23 COMMISSIONER ROSENFELD: So I guess I'm
- 24 going to ask you, in the Executive Order, what is
- 25 the actual wording? I mean, this is -- this is a

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simple cycle gas turbine, but I'm -- I'm now
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- 2 confused about if there's a cogen thermal plant
- 3 hung on the end, as opposed to an -- a second
- 4 electrical plant, what the heck the -- the
- 5 Executive Order says.
- 6 MR. KRAMER: Here are the statements
- 5 being used in the refinery --
- 8 COMMISSIONER ROSENFELD: Right, no more
- 9 electricity then generated.
- 10 MR. KRAMER: Right. And, in fact, it's
- 11 replacing up to three steam boilers that'll go out
- of service, because they'll no longer be
- 13 necessary.
- 14 COMMISSIONER PERNELL: But that's a air
- 15 quality benefit, isn't it?
- 16 MR. KRAMER: Certainly it's part of the
- offset package. And it nets out to zero, I
- 18 believe, in -- in most of the criteria pollutants.
- 19 Let's see. The -- the Executive Order
- 20 refers -- this is Executive Order 26, again,
- 21 refers to simple cycle thermal power plant. But
- it's -- that is a phrase that's just summarizing,
- or trying to put a label on the Public Resources
- 24 Code section, to explain, I suppose, for the
- 25 reader which section they're talking about.

1	And then it goes on to say all
2	restrictions in that section shall be suspended to
3	the extent that they will prevent, hinder or delay
4	the prompt mitigation of the effects of the energy
5	emergency that the Governor claimed in an order
6	earlier proclamation.
7	COMMISSIONER LAURIE: Okay. So if it's
8	a four-month project, you can waive if you if
9	you exercise your discretion to do so. But how do
10	you
11	MR. KRAMER: That might be another
12	approach for the Commission. If you're
13	uncomfortable with broadly interpreting the term
14	simple cycle, you may be able to decide that for
15	for reasons I'll go into in a moment, that it's
16	appropriate to suspend, that if you consider that
17	to be a restriction on the type of plant that
18	qualifies, perhaps you can do that.
19	We would prefer to broadly interpret the
20	simple cycle restriction, along with the follow-up
21	requirement that you have to convert to cogen, or
22	combined cycle.
23	ACTING CHAIRMAN MOORE: So in in that
24	parlance, a simple cycle machine which had a
25	cogeneration turbine attached to it that was also

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1 generating electricity, would still qualify as a
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- 2 -- as a simple cycle operation?
- 3 COMMISSIONER ROSENFELD: Well, Michal,
- 4 there is no such thing as a cogeneration --
- 5 ACTING CHAIRMAN MOORE: Well, in other
- 6 words, that you've got steam -- you've got steam
- 5 byproduct turning a second turbine.
- 8 COMMISSIONER ROSENFELD: But that's not
- 9 what this is.
- 10 ACTING CHAIRMAN MOORE: I'm just saying
- if that was it. I'm trying to understand where
- 12 the definition stops.
- 13 MR. KRAMER: I think that's ultimately
- 14 for you to draw. In our mind, as a practical
- 15 matter, a big plant, for instance, if you were
- looking at this as some sort of loophole that
- somebody's going to drive a thousand megawatt
- plant through, as a practical matter there's
- 19 another requirement in here that they be online by
- 20 the end of the next -- next year, and I don't
- think they could meet that.
- So somebody coming to you today with a
- thousand megawatt combined cycle is not going to
- 24 be able to have it running by the end of next
- 25 Christmas, and therefore they -- they wouldn't

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1 qualify on that basis.
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18

- 2 ACTING CHAIRMAN MOORE: All right. Do
  3 you want to finish the Staff presentation, then,
  4 and we'll turn to Applicant.
- MR. KRAMER: Why -- why should this project -- why does this project need a quick goahead. This is unique from other power plants because this is -- this is going to provide electricity to run a refinery. And refineries, the evidence tells us, really cannot be shut down 10 and turned on within minutes. If there was an 11 12 unexpected disruption in the power supply to this 13 refinery, then it may be shut down for a week or 14 more, which could result in disruptions to the 15 gasoline supplies in this area, northern California. Aviation fuels could be tied. 16 17 might have to sit at the airports in the Bay Area

19 It's -- it's more serious than, say, a
20 restaurant shutting down for an hour or so, or 15
21 minutes. And what the refinery is proposing to do
22 with this project is make themselves self23 sufficient so that they can survive disruptions in
24 the grid, and, as another benefit, they are
25 releasing the power that they would otherwise

because they don't have enough fuel to get out.

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take, so there's more power available for other
users, as well.
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We see that as a tremendous benefit. 3 makes this project in some ways more important than your typical power plant which is simply 5 going to be selling power to the grid. And we believe that justifies making the -- taking the actions under the Executive Order to suspend two 9 requirements. One of them relates to the major source issue. This is not a major source by 10 itself, but it is a part of a refinery which is. 11 12 So it's a modification. It's not even a major 13 modification, it's a minor modification, in the 14 air quality parlance, to a major source.

phases, as was mentioned, and Valero does not yet 16 17 have the financing for the second phase. Therefore, they have not formally contracted for 18 the construction of the second phase. It's hard 19 20 to do when you don't have the money. Therefore, we proposed findings for the Commission to waive 21 22 that requirement that they have a contract in hand 23 when they're approved for construction, as to the 24 second phase only.

And then secondly, this is in two

15

COMMISSIONER LAURIE: You're asking that

1	that be waived?
2	MR. KRAMER: Yes.
3	COMMISSIONER LAURIE: Why why aren't
4	you asking that the project be conditioned?
5	MR. KRAMER: I'm sorry?
6	COMMISSIONER LAURIE: Why aren't you
7	asking that the second phase be conditioned upon
8	such a project, rather than waiving it?
9	MR. KRAMER: Well, it is also
10	conditioned. It has to be built by the end of
11	next year, or the the certificate evaporates.
12	COMMISSIONER LAURIE: Is there a
13	condition on the project requiring that the
14	that the second phase be subject to a contract?
15	MR. KRAMER: No, there is not a formal
16	condition. We could add one.
17	COMMISSIONER LAURIE: Doesn't that go to
18	meet the requirement of the statute?

19 MR. KRAMER: The requirement is that at

20 the time you approve it, that it's there. And --

21 COMMISSIONER LAURIE: Okay. Well, at

22 the -- if at the time you approve it you condition

the project upon that being the occurrence, isn't

that better?

MR. KRAMER: It won't hurt. Ultimately,

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1 the, you know, the standard is get it built by the
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- 2 end of next year or you can't run it.
- 3 COMMISSIONER LAURIE: The standard is
- 4 meeting the law.
- 5 MR. KRAMER: Unless it's waived.
- 6 COMMISSIONER LAURIE: That's my
- 7 standard.
- 8 ACTING CHAIRMAN MOORE: Commissioner
- 9 Laurie, I think you're starting to get out into
- 10 the stuff that we're going to discuss in the next
- 11 item.
- 12 COMMISSIONER LAURIE: Okay.
- 13 ACTING CHAIRMAN MOORE: And so let me
- ask you to hold onto that for just --
- 15 COMMISSIONER LAURIE: Well --
- 16 ACTING CHAIRMAN MOORE: -- just a
- 17 second. And let me -- let me just get the rest of
- 18 the facts on the table, and then -- and then I
- 19 think you're --
- 20 COMMISSIONER LAURIE: Okay. They're
- 21 getting -- getting convoluted.
- 22 ACTING CHAIRMAN MOORE: Well, we're
- 23 going to have a policy discussion, I think, that
- will encompass this, as well.
- 25 What's the status of the air quality

permit	

- 2 MR. KRAMER: We have a FDOC. 3 initially submitted some comments and objections to the Preliminary Determination of Compliance. We received a letter from EPA today that's been docketed, saying they are now satisfied with the FDOC. And the conditions from the FDOC have been incorporated into the Presiding Member's Proposed Decision. ACTING CHAIRMAN MOORE: And are they --10 are the kind of conditions that Commissioner 11 Laurie was talking about included in the 12 13 conditions, the proposed conditions of approval? Whether they were added to or not, there are a set 14 15 of conditions that have been added as a part and parcel of the Proposed Presiding Member's 16 17 Decision.
- MR. KRAMER: Conditions regarding the contract?
- 20 ACTING CHAIRMAN MOORE: Conditions
  21 regarding the implementation of this project
  22 across the board.
- 23 MR. KRAMER: We proposed in our brief 24 seven special findings, and in addition we've 25 proposed two conditions. One was that they

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1 convert, which we recognized is going to be
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- 2 immediately taken care of. And second, that they
- 3 build, they construct it and get it online by the
- 4 end of next year, or else they don't have a
- 5 certification.
- 6 ACTING CHAIRMAN MOORE: And there were
- 7 no -- there were no other mitigations for air
- 8 quality --
- 9 MR. KRAMER: Oh, there are --
- 10 ACTING CHAIRMAN MOORE: -- conditions?
- MR. KRAMER: -- quite a few, yes.
- 12 ACTING CHAIRMAN MOORE: So those are all
- 13 conditions, as well.
- 14 MR. KRAMER: Yes. All the conditions
- 15 from the Air District's Final Determination of
- 16 Compliance, those have been incorporated.
- 17 ACTING CHAIRMAN MOORE: Right. So
- 18 they're not just --
- MR. KRAMER: Mr. Shean's the best source
- 20 for that.
- 21 ACTING CHAIRMAN MOORE: There are not
- just two conditions. There are several conditions
- 23 that -- that mitigate what was found --
- MR. KRAMER: More than 50. Yes.
- 25 ACTING CHAIRMAN MOORE: -- or what was

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determined to be a problem in the hearings.
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- MR. KRAMER: More than 50.
- 3 ACTING CHAIRMAN MOORE: Let me turn to
- 4 the Applicant for comments. And then I'm going to
- 5 turn to the Intervenors, and then we'll come back
- 6 up here.
- 7 MS. NARDI: Thank you. My name is Karen
- 8 Nardi. I'm counsel for Valero, with the firm of
- 9 McCutchen, Doyle, Brown and Emersen. And Sam
- 10 Hammonds, the Environmental Engineer who is the
- 11 project lead at Valero is here with me, to my
- 12 left.
- 13 I'd like to do two things. I would like
- 14 to accept your invitation to talk about the law,
- 15 and I hope that I might be able to dispel some of
- 16 the confusion. But before I do that, let me ask
- 17 Mr. Hammonds to just say a few words about the
- 18 project in general.
- MR. HAMMONDS: I'll make this very
- 20 brief. I'd like to thank both the Commission and
- 21 the Commission Staff for promptly looking at a
- 22 project that's very important to us in the
- 23 refining business.
- 24 As Mr. Kramer pointed out, the first
- 25 phase of our project is directed at getting

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- 2 disrupt the supply of gasoline, jet fuel in
- 3 military jet in northern California. We produce
- 4 about 25 percent of the gasoline in northern
- 5 California. We have great concern about power
- 6 stability, and we see this project as providing us
- 7 reliable power. It also puts another 51 megawatts
- 8 back onto the grid for use elsewhere in
- 9 California.
- 10 When we do this on Phase 1, we shut down
- 11 two old boilers. They are inefficient, and we
- 12 will have a net reduction in air emissions
- 13 associated with this.
- 14 Phase 2 would install the second 51
- 15 megawatts. As mentioned, the financing has not
- been finalized for that. This would supply
- another 51 megawatts back onto the grid for
- 18 northern California. It would shut down another
- boiler, and still a net decrease in air emissions
- from the refinery.
- There are a couple of other topics that
- 22 are worth touching on very briefly. It was
- 23 mentioned natural gas is the backup fuel. We will
- 24 be able to fire refinery fuel gas. We will need
- 25 to fire refinery fuel gas for this project.

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However, we are still going to meet the same
essential limitations as natural gas. As
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- 3 mentioned, we're cutting edge technology in doing
- 4 this. But we are committed to doing it. This
- 5 also reduces reliance on natural gas in
- 6 California, another important topic.
- 7 We have also committed to fully offset
- 8 the water consumption of this project within two
- 9 and a half years of start-up. We are also
- 10 building this in the middle of an existing
- 11 refinery. We have very minimal potential
- 12 community impacts because of that.
- Overall, we think this is an extremely
- 14 good project. We've been in touch with our CPM.
- 15 She's ready to give us the go-ahead to start
- 16 construction as soon as we have an approved
- 17 project at this level. We are very eager to get
- 18 started before the rains come, because that will
- 19 be a critical path for getting this machine
- 20 online.
- So we are very hopeful that you will
- give us some positive consideration in this
- 23 matter.
- 24 ACTING CHAIRMAN MOORE: Thank you.
- 25 Counselor, do you want to comment on the Executive

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Order, or do you want to comment on the law that
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- 2 -- the Warren-Alquist Act?
- 3 MS. NARDI: I'd like to go right back to
- 4 the statute, because I think it'll help clarify it
- 5 for everyone.
- We think that this is very properly a
- 7 four-month project and meets all the criteria that
- 8 are in -- that the legislature put into the
- 9 statute, with two exceptions. And we agree with
- 10 the analysis that Mr. Kramer has -- has outlined
- in the Staff reports.
- 12 Let me just walk you back very briefly
- 13 through it, because I don't want anyone to be
- 14 confused about this.
- 15 There's seven conditions that have to be
- 16 met if you are a project that qualifies for four
- 17 months, and let me start out with what it means to
- 18 be a project which could qualify if you meet all
- seven conditions for the four-month expedited
- 20 review.
- 21 You have to be a simple cycle that
- converts within three years to either cogen or to
- 23 combined cycle. And as Mr. Rosenfeld very
- 24 properly pointed out, this is not a combined cycle
- 25 plant. What it is is two jet engines on the

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1
         ground which are themselves simple cycle, but
 2
         which will immediately or within a number of
         hours, three to four hours, become a cogen. So we
 3
         won't have to wait the three years that the
         legislature gave as the outside number from, you
         know, by which a simple cycle has to convert to a
         cogen. This project, you know, essentially at its
         inception is a cogen. So it's very consistent
 9
         with what the legislature was trying to do, in my
         view, which is to -- I think -- encourage
10
         efficient forms of energy.
11
12
                   So that's the what is it question.
13
         you get to the seven conditions which have to be
14
         met if you qualify from the threshold. And the
15
         first is that you should not be a major source.
         And we are not a major source. We do -- we are
16
17
         not a major source of pollution, this particular
18
         project.
19
                   In addition, the legislature said you're
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In addition, the legislature said you're not supposed to be a modification to a major source, and that's a hang-up because in the complex Clean Air Act law, a whole refinery is viewed as a major source. And it's quite fair to say we're modifying the refinery. So Mr. Kramer has prepared findings which said the Energy

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Commission can, in its discretion, suspend that requirement.
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- The second requirement is you can't have
  a significant adverse effect on the environment,
  and the Staff has worked diligently with Valero to
  make sure, through a series of workshops,
  conditions, assessments, that we don't. And I
  think the City of Benicia is in agreement with us
  on that point.
  - Third requirement, you have to have a contract with a general contractor to construct, operate, and maintain the equipment. And this goes to Mr. Laurie's point. As we've explained, we do have a contract, and we've provided excerpts of a copy of it, for Phase 1. That's the 51 megawatts that will take this refinery off the grid and allow the refinery to operate if there's some sort of a power shortage for whatever reason. But Valero has not yet made a financial commitment or decided whether it's going to proceed with Phase 2, so obviously we don't have a contract to construct Phase 2.

We have no objections to what Mr. Laurie suggested. It makes a lot of sense to me to add a condition. In addition to suspending the finding,

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1 we can certainly add a condition that says Valero,
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- as an Applicant, will have that contract in hand
- if we go forward with Phase 2.
- 4 Fourth, we have to assure protection of
- 5 public health and safety. That's amply
- 6 demonstrated through the conditions. We have to
- 7 show compliance with all of the laws and
- 8 regulations. We believe that's been satisfied.
- 9 We have to be online by December 31st, 2002.
- 10 That's our working deadline. We understand we
- 11 have to meet that deadline.
- 12 And, finally, we have to provide
- offsets, and the project is fully offset.
- So in our mind, we don't have any
- 15 confusion about this. I think the Staff has
- 16 reasoned it through carefully. And I also don't
- 17 think it will do any violence to your project, as
- I -- your other projects, as I understand them,
- 19 because this -- this is exactly the kind of
- 20 project that the legislature was trying to
- 21 encourage, and I think offer expedited review for.
- 22 ACTING CHAIRMAN MOORE: And what's your
- reaction to the possibility of extending to the
- 24 31st in order to allow a cushion period that would
- 25 allow perhaps additional public review?

1	MS. NARDI: Inhospitable. And I'll let
2	Mr. Hammonds explain why. We've extended and
3	extended. We originally had a target date of I
4	think September 15th for the project, and we've
5	extended several times at the request of
6	Intervenors, and so they're working very much
7	against a deadline. So there's the timing
8	factors.
9	But in addition, to the extent that
10	there are critics of the process, I don't think
11	they're going to be satisfied by an October 31st
12	extension, because their view is if it's a 12-
13	month process, you miss deadlines that happened in
14	June and July that none of us can go back and
15	correct.
16	ACTING CHAIRMAN MOORE: Well, let me see
17	if I understand the word "inhospitable", counsel.
18	Impossible, or just uncomfortable and and
19	irritable?
20	MS. NARDI: The latter. It is not
21	impossible. It's just from a business
22	perspective, it's difficult because we've been
23	trying to get this construction started before the
24	rain. It is not impossible.

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ACTING CHAIRMAN MOORE: Well, I

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1 understand getting stuff done before the rains
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- 3 Thank you. Let me turn to the
- 4 Intervenors and ask for their comments, and then
- 5 I'm going to bring this back up here. Is there
- 6 anyone representing the Intervenors who can come
- 7 before us?

2

- 8 Thank you. Good evening, and welcome.
- 9 Please give us your name for the record.
- 10 MS. HAMMER: Thank you. I'm Kitty
- 11 Hammer, and I'm here representing the City of
- 12 Benicia this evening.

very much.

- The city, except for the preempting
- 14 jurisdiction of the Energy Commission, the city
- 15 would require a conditional land use permit for
- 16 this project. And so they have participated from
- 17 the beginning of the process to try to make sure
- 18 that the city's concerns were accounted for, and
- 19 -- and the potential conditions that would've been
- imposed would be met.
- 21 Initially, the city had concerns
- regarding air quality, land use, noise, traffic,
- and water supply. We have successfully resolved
- all of the city's concerns through the process,
- and we are satisfied with the Presiding Member's

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1 Proposed Decision as it's before you tonight.
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- 2 ACTING CHAIRMAN MOORE: Has your
- 3 Planning Commission taken up a conditional permit
- 4 at this point?
- 5 MS. HAMMER: No, they haven't. It was
- 6 impossible to get it before the Planning
- 7 Commission in a timely manner, because of the
- 8 four-month process.
- 9 ACTING CHAIRMAN MOORE: Okay. So when,
- 10 at what point would they, in fact, take this up,
- were this to go out tonight, when would they take
- 12 up --
- 13 MS. HAMMER: We wouldn't expect them to
- 14 take it up. We were asked to make a -- a
- determination of compliance several months ago,
- and that is the point at which the Planning
- 17 Commission would have been expected to hear it.
- But we weren't able to get it to them.
- 19 ACTING CHAIRMAN MOORE: Okay.
- 20 Appreciate it. Any questions?
- 21 COMMISSIONER LAURIE: On the --
- 22 ACTING CHAIRMAN MOORE: Commissioner
- 23 Laurie.
- 24 COMMISSIONER LAURIE: Yes. What would
- 25 it take for the city to issue a interim grading

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permit that would allow the Applicant to initiate
a grading process tomorrow, if they desired to do
so, the certification were put off for ten days?
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MS. HAMMER: The Applicant would need to present the grading plans for review, and I can't speak to exactly how long that would take, but it could be done quite quickly. If -- if it needs to be sent out, the city has a firm on retainer that can review those in a matter of days, I believe.

10 ACTING CHAIRMAN MOORE: Okay.

COMMISSIONER LAURIE: Well, let me ask

Staff. Has Staff reviewed the grading plan and -and if you had certification today, could they go
out and grade tomorrow?

MR. CASWELL: The Compliance Project

Manager is not here, and those type of documents

for compliance prior to -- after certification,

but prior to construction, are handled through our

Compliance Section with that Compliance Project

Manager. And I -- I couldn't tell you what has

gone on with that.

COMMISSIONER LAURIE: Okay. Well, I -because I'm trying to determine the harm, and if
it would take some days for the city to issue a
grading permit, I need to know what it would take

Τ	ior	the	Energ	JУ	Commission,	whet	ther	they	could	d go
2	out	with	our	CE	ertification	and	star	t gr	ading	at
3	0600	) tom	orrow	, n	morning.					

- MR. CASWELL: Well, I'd have to speak
  with the Compliance Project Manager and make sure
  that they've met all that criteria as of today.

  It's my understanding -- Sam may be able to
  elaborate on his -- his providing of that
  information to the Compliance Project Manager.
- MR. HAMMONDS: Yes. We spoke with Jeri
  Scott, our CPM, and she advised us that she had
  seen, reviewed, had all submittals necessary, and
  upon approval by the Commission she was ready to
  issue the letter that would allow us to begin
  construction and grading.

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- I believe also the city, through -since they're acting as CBO, has reviewed and
  approved those drawings. I believe the ability to
  do this is more of a legal question than it is a
  construction capability question.
- DEPUTY DIRECTOR THERKELSEN: Good
  evening, Commissioners. Bob Therkelsen, Deputy
  Director.
- In terms of the -- first of all, let me state that the Energy Commission is the Chief

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         Building Official for this project. We typically
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         contract with, or I should say delegate that
         responsibility to the cities and counties when
 3
         they have the capability and the willingness to do
         that work. So in terms of making that decision,
         it's something the Energy Commission would be
         doing with the city in this case.
                   COMMISSIONER LAURIE: Well, question,
         Bob. If there's no certification today, and the
         property owner went out and started grading
10
11
         tomorrow, we don't have any jurisdiction to go out
12
         and cite violation of city ordinances.
13
                   DEPUTY DIRECTOR THERKELSEN: We have a
14
         -- part of our law indicates the fact that
15
         construction cannot occur on the site until the
         Energy Commission has approved the project. The
16
17
         project is under our jurisdiction. So any
         activity on this project would be the
18
19
         responsibility of the Energy Commission.
20
         couldn't be something that's delegated or handled
         by the city. We still retain responsibility for
21
22
         that. And based on our law --
                   COMMISSIONER LAURIE: Who -- who makes
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24
         the decision whether or not to pursue violations?
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DEPUTY DIRECTOR THERKELSEN: The Energy

1	Commission would. In this case the Staff would
2	probably be the one. In fact, we have done that
3	in past cases, where an Applicant has begun
4	permanent construction activities on a site before
5	the Commission has approved a project. The Staff
6	has gone out there and performed investigations,
7	and if appropriate could file a complaint on that.
8	COMMISSIONER LAURIE: Staff acts
9	pursuant to direction of both the Siting Committee
10	and the Commission as a whole, does it not?
11	DEPUTY DIRECTOR THERKELSEN: It it
12	also can act as an independent party.
13	COMMISSIONER LAURIE: Could
14	DEPUTY DIRECTOR THERKELSEN: Yes.
15	COMMISSIONER LAURIE: excuse me?
16	DEPUTY DIRECTOR THERKELSEN: It can also
17	act as an independent party.
18	COMMISSIONER LAURIE: Do you mean you
19	can go out and and enforce contrary to the
20	direction of the of the Commission?
21	DEPUTY DIRECTOR THERKELSEN: No, it
22	would be under under the provisions of the
23	Commission's both law and its decisions.
24	COMMISSIONER LAURIE: So we can we
25	can say to the Staff we find no violation, and we

1	direct	you	not	to	take	action,	and	you	could	go
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- 2 out and go to court and do whatever you want to do
- 3 anyway?
- 4 DEPUTY DIRECTOR THERKELSEN: But Staff
- 5 -- it's still one open proceeding before the
- 6 Commission, and so the Staff is still an
- 7 independent party in that open proceeding.
- 8 COMMISSIONER LAURIE: Okay. We're
- 9 getting a little --
- 10 ACTING CHAIRMAN MOORE: So -- well, I
- 11 have one follow-up question on that. As far as
- 12 the grading permit question that was asked, is it
- 13 possible that they could in fact go out and begin
- 14 any grading, prior to this Commission granting the
- 15 certificate?
- 16 DEPUTY DIRECTOR THERKELSEN: The policy
- 17 and practice of the Commission in the past has
- 18 always been that pre-construction activities
- 19 result in any permanent change in the property are
- 20 not pursued before there is a decision. We do
- 21 allow some things, such as moving trailers onsite,
- 22 pre-construction work, but not permanent
- 23 construction activities.
- 24 ACTING CHAIRMAN MOORE: So that -- that
- goes to Commissioner Laurie's question as to

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1 whether you can have earth-moving or not. The
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- 2 answer is you couldn't, unless it was a Commission
- 3 decision.
- 4 DEPUTY DIRECTOR THERKELSEN: Right.
- 5 ACTING CHAIRMAN MOORE: All right.
- 6 Thank you, Mr. Therkelsen. Anyone else in -- in
- 7 active intervention who would like to address us?
- 8 Good evening.
- 9 MS. DEAN: Good evening. Thank you for
- 10 giving me this chance to speak.
- 11 My name is Dana Dean, I am with the Good
- 12 Neighbor Steering Committee. We are, just by way
- 13 of introduction, we're a group of local citizens
- of Benicia who have concerns, primarily
- 15 environmental concerns regarding the refinery.
- 16 We do have, as was mentioned earlier, we
- 17 have an ongoing relationship with the refinery, in
- terms of the Good Neighbor Agreement, which we
- 19 worked with the city and Valero to produce, when
- 20 Valero bought the refinery some -- some time ago,
- about a year ago. So I guess you could say we've
- been a thorn in their side for a little while now,
- and we've gotten kind of comfortable there.
- 24 But tonight, I'm here to tell you that
- as a participant in this process, we -- we want to

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make it clear that we fundamentally support the

project. We think it's good for California, it's

good for Valero, and absent any substantial

impacts to the community, we -- we have no
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5 objection to it.

perspective, we intervened on this action
essentially so that we would have direct and ready
access to all the information, including all the
technical information, and so that we would be
able to give a voice to our concerns. I feel that
that's -- that we've -- we've had a good
opportunity, but I do think that it's important at
this moment, given that the four-month process is
so controversial, that I give you the practical
perspective on the problems for us and for the
general public, since I'm really here representing
the public of Benicia.

First off, when we got -- when we decided to intervene, it was clear to us that the project was moving at a pace that we had absolutely no hope, as regular citizens with jobs, family, et cetera, of taking an in depth look at all of the varying impacts. So rather -- and because fundamentally we think the project is a

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1
         good idea, and because we understand the energy
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         crisis, the problems that the California community
         is in as a whole, we thought it appropriate to
 3
         just set aside anything of a temporary nature, and
         not concern ourselves with it. To just compromise
         that out of our concerns. And so we looked only
         at what we perceive to be permanent or long-term
         problems. And those would be in the areas of
         water use and air quality.
                   Even so, it was a massive undertaking
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         for us. And we put a fair amount of time into it,
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12
         and a number of people were involved.
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         Unfortunately for the general public, they didn't
         have that level of commitment or that level of
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15
         understanding, or that level of opportunity. And
         although it's true some workshops occurred, it's
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17
         actually also true that only one occurred in the
         evening, which would be, in my mind, the most
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And to the extent that people know me in the community as a person involved in air quality issues, I've gotten comments from a number of people that they were not aware of what was happening, that they had concerns but were not able to -- did not feel they had an opportunity to

appropriate time for the public to participate.

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have them addressed. An occasional housewife came to the workshops, but frankly, Benicia is a working-class town and if you have a workshop at 10:00 o'clock in the morning on a Monday, no one's going to be able to come.
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So given all that, I once again just briefly want to say that if you approve the certification tonight, or in a couple of weeks, I hope you do it with the clear understanding that there were some compromises in terms of public access and participation. I, again, I don't know the legal terms, I'll leave that -- whether the process really met the legal requirements or not, I'll leave that to the lawyers to decide. But I can tell you practically, it was flawed.

And I hope that if you -- if you find that it's necessary to set the precedent of doing this on a regular basis, that you look to some solution for those kind of problems.

Thank you.

21 ACTING CHAIRMAN MOORE: Thank you very
22 much. Appreciate your comments, and your

23 involvement.

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24 Commissioner Pernell.

25 COMMISSIONER PERNELL: Yes, just one

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         question. First of all, thank you for
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         participating in the process. One of the
         solutions would be to have evening meetings,
 3
         workshops. Does that -- that would be one of your
         recommendations?
                   MS. DEAN: Absolutely. Well, I think it
         -- maybe Staff needs to look at the community that
         they're involved with. I mean, it's -- yeah, it's
 9
         the 21st Century, so I think most people are
         working during the day. Most people have two
10
         income families, daycare, et cetera, et cetera.
11
12
                   COMMISSIONER PERNELL: Most people have
13
         to work.
14
                   MS. DEAN: Yeah. But, so practically
15
         speaking, I think the -- the evening meetings --
         and actually, the evening -- if you look at the
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17 meetings that we had, the evening meeting was quite well attended. Of course, Valero staff was 18 a big chunk of the people in the audience, but I 19 20 would say there were at least a dozen, maybe 20 21 citizens, and all of the meetings that occurred 22 during the day -- well, the evidentiary hearing 23 had maybe five citizens there, and press. And the 24 other workshops and the second hearing related to air quality had me, so. 25

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1
                   COMMISSIONER PERNELL: But the majority
 2
         of the community could meet in the evening, and
         that's where you got the majority of the audience?
 3
                   MS. DEAN: I think that's -- I think
         that's a -- yeah, that's one practical solution.
         A second suggestion I would make is -- and I
         should back up and say that I am unbelievably
         impressed with every Staff member, every
 9
         regulatory agency. I take great comfort in the
         overlap of -- of regulatory oversight in terms of
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11
         Bay Area Air Quality Management District, the EPA
12
         taking a look at things. I actually felt good
13
         that -- when I first looked at some of these
         documents, the things that sort of triggered a
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15
         little, you know, what is that, in my head, were
         also ultimately what was looked at by all these
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17
         regulators.
                   So I do feel good about that, and that's
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         why I can stand here and say that we generally
20
         support the project.
                   But a second thing I would consider is
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         some kind of technical assistance for the public,
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         some -- you know, there's a -- there's a gap
24
         there. I don't -- I have actually no real
         suggestion for what to do about it, beyond an
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1 acronym dictionary and a few other things like
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- 2 that. But --
- 3 COMMISSIONER PERNELL: Thank you.
- 4 MS. DEAN: Okay. Thank you.
- 5 ACTING CHAIRMAN MOORE: Thank you very
- 6 much.
- 7 From CURE. And in your comments, could
- 8 you address the point that Mr. Shean made earlier
- 9 on, about the additional time and whether or not
- 10 in fact it would satisfy what you have been asking
- for, and perhaps address counsel's point about
- 12 whether or not that takes us to the end, in terms
- of comfort.
- MR. WOLFE: Yes. Good evening. My name
- is Mark Wolfe, here for CURE.
- 16 This process quite evidently is fraught
- 17 with -- with much procedural confusion. And I'm
- going to turn to that in a second, but before I
- do, I did want to set the stage with some
- 20 substantive issues which I think you should hear.
- On the issue of air quality, as was
- 22 presented to you, this is the first project,
- certainly that I'm aware of, since deregulation,
- 24 that is -- is proposing to burn refinery fuel gas
- instead of natural gas. It is also a modification

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to a major source of pollution. So I think the
question whether or not it satisfies the 25552

criteria is a substantive question, and not just a
question of whether this is an extraneous
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5 procedural hoop to be jumped through.

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As the proceeding progressed after the AFC was accepted, I believe, in the first week of June, we submitted a bunch of data requests on air quality that tried to get at what made a facility burning this type of fuel different from other similar facilities burning natural gas. Data responses were proffered timely, I will add, and we thank Valero for that.

But it really was not until I believe
September 20th, basically into the middle of the
third month of the four-month process, that the
air district issued its PDOC. And as you've
heard, that PDOC was itself fraught, we thought,
with problems and lack of clarity, again both
substantive and procedural. We submitted
voluminous comments, and I'm pleased to say that
USEPA Region 9 joined the vast majority of those
comments and raised many of the very same issues
we did.

25 As a result, we understand that there

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was a series of discussions taking place between
 1
 2
         Staff and EPA and the district to resolve some of
         EPA's questions -- or concerns, as a result of
 3
         which there were substantial, and I \operatorname{--} I must
         underscore that, substantial changes to the air
         permit. Emissions limitations for several
         pollutants were added or substantially modified.
         The Applicant's offset proposal, which involved
 9
         essentially an SO2 bubble to curtail existing
         sources at the refinery was substantially
10
         clarified.
11
12
                   That FDOC came out, I believe Friday,
13
         October 5th, one day, I think, before the formal
14
         deadline for the four-month process was supposed
15
         to lapse. It then had extra appendices and
         attachments sent out the following Monday, on the
16
17
         8th. The PMPD came out on the 9th, the very next
         day, after the FDOC was released, and it wasn't
18
         until two days ago, Monday the 15th, that there
19
20
         was actually a hearing conducted to accept the
         FDOC into the record. And needless to say,
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         there's been no time since then for us to have any
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         comments on the FDOC considered.
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25 one last substantive issue on this topic, which is

And I would -- I did want to point out

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1 Staff correctly stated that EPA sent a letter, I
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- 2 believe yesterday, stating that it concurred with
- 3 the conclusion that the project did not need a PSD
- 4 permit, which is one of the major air issues. But
- 5 on the same day, it also sent a letter to the air
- 6 district stating, in essence -- and I have the
- 7 letter here, and I'd be happy to show it to
- 8 anybody -- that not all of EPA's issues were
- 9 resolved.
- 10 ACTING CHAIRMAN MOORE: That letter is
- in dockets?
- MR. KRAMER: I don't know.
- 13 ACTING CHAIRMAN MOORE: Was it docketed?
- 14 HEARING OFFICER SHEAN: Correct. Yes.
- 15 Yes.
- 16 ACTING CHAIRMAN MOORE: It was. All
- 17 right.
- MR. WOLFE: Not all of EPA's issues were
- 19 resolved in the FDOC. It did go on to say that
- 20 for PSD purposes, it was fine to go forward. EPA
- 21 then said that it still had concerns with test
- 22 methods and compliance determinations for the
- 23 project, but that it believed they could be
- 24 addressed when the district issues a Title 5
- 25 permit for the entire refinery.

And that may be true, but I would point

out that this Commission obviously needs to make a

determination of compliance with federal LORS, and

I think this issue needs to be addressed. And we

would like to address it in responses to -- to the

Revised PMPD.

So turning from those substantive issues to the procedural confusion. Let me just say I -- I don't think it would be appropriate or lawful, frankly, for the Commission to adopt this project tonight either under 25552 or under the normal 12-month process. If you look at the PMPD before you, there is first of all no mention of the fourmonth process at all. Look at the adoption order. It says that this was -- these proceedings were conducted in accordance with the 12-month regulations. You don't even see, I think, the -- the phrase, 2552 [sic] anywhere there.

So there are no findings of compliance with the conditions in the statute. And as you've heard, one of those findings can't be made because it's a major modification. We think that you can also not make the findings of compliance that the Applicant has actually got a contract to construct the project using skilled labor, either for Phase

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1 or Phase 2, and my colleague, Mr. Joseph, is
2 going to speak to that in a second.
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- 3 So you can't make those findings.
- 4 There's also no findings in the PMPD before you
- 5 justifying the suspension on grounds that the
- 6 suspension is necessary to mitigate the effects of
- 7 the crisis. Although the Staff did submit a
- 8 series of proposed findings, those have not been
- 9 incorporated into the PMPD that's before you
- 10 tonight, and we have had no opportunity to comment
- on them as something that's been incorporated into
- 12 the PMPD.
- I would also add, again, that the PMPD

  was issued before the FDOC was accepted into the
- 15 record, which violates Section 1751 of -- of your
- 16 regulations that requires that the PMPD be based
- 17 on all of the evidence in the record. We don't
- 18 see anything in the Executive Orders issued by the
- 19 Governor that authorizes the suspension of that
- 20 requirement.
- 21 We would observe that there was a
- 22 Committee conference and a public hearing
- conducted two days ago, on Monday, that, A, was
- 24 not noticed ten days in advance, that I personally
- could not attend; and, B, did not have any

1	Committee Member present. And that is something
2	that's required by Section 25211 of the Warren-
3	Alquist, there has to be at least one Committee
4	Member present there.
5	And finally, and probably most
6	seriously, for all the reasons we've said, because
7	we haven't had an opportunity to comment, the PMPD
8	does not contain any response to comments received
9	on the latest version of the PMPD, which it must,
10	and we view this as a CEQA requirement that can't
11	be waived. And certainly nothing in the Executive
12	Orders authorizes the Commission to waive that.
13	So for those reasons, we don't see that
14	it would be, again, appropriate or lawful to
15	license it under the four-month process tonight.
16	As for the normal 12-month process, I think you've
17	already heard evidentiary hearings were convened
18	less than 90 days after the AFC was accepted. It
19	was accepted June 6th, the first hearing took
20	place August 20th, which was 75 days later. We

Committee conference was not noticed ten
days in advance. There hasn't been a 15-day
opportunity to comment on the Revised PMPD, per

authorizes suspension of that.

don't see anything in the Executive Order that

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1 Section 1753, et cetera, et cetera. The same sets
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- 2 of reasons.
- 3 So no matter how you slice it, I don't
- 4 think it's appropriate to approve the project
- 5 tonight. And I also would observe that in the
- 6 absence of clear evidence of a dire continuing
- 7 ongoing electricity crisis, it would set a
- 8 dangerous precedent, frankly, to -- to license a
- 9 project in the face of all of these procedural
- 10 violations, and substantial procedural confusion
- 11 that I've outlined today.
- So with that, I do know that my
- 13 colleague, Mr. Joseph, has a couple of brief
- 14 comments to make on the labor contract
- 15 requirement, if you would be willing to entertain
- 16 those.
- 17 ACTING CHAIRMAN MOORE: All right. Mr.
- Joseph, we'll entertain those, and then we're
- going to bring this back to the Commission for
- 20 deliberation.
- MR. WOLFE: Thank you very much.
- 22 ACTING CHAIRMAN MOORE: Thank you.
- MR. JOSEPH: Thank you, Commissioners.
- 24 Marc Joseph, on behalf of CURE.
- 25 As Mr. Wolfe suggested, I want to

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1 address one specific requirement of Section 25552,
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- 2 the four-month requirement, four-month provision
- 3 that the legislature has authorized for your
- 4 proceedings.
- 5 I'm sure each of you has -- has looked
- at that provision, but I'd like to actually pass
- 7 out the appropriate section to that, if I may, so
- 8 that we can all look at it together and look at
- 9 the exact words, because it is the exact words of
- 10 the law which are important here. If I may do
- 11 that.
- 12 ACTING CHAIRMAN MOORE: The Public
- 13 Adviser's going to bring them up.
- 14 All right. You're quoting from Section
- 15 25552.
- 16 MR. JOSEPH: That's correct. This is
- 17 subsection (d) of that provision, which lays out
- 18 three requirements in order to invoke the four-
- 19 month process. Initially, it has to be a simple
- 20 cycle power plant, and you've heard that
- 21 discussion.
- 22 And then there are items one, two and
- 23 three. The first is that it can't be a
- 24 modification of a major source. The second is it
- 25 will not have a significant adverse effect on the

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1 environment. And the third is the one I want to
2 focus on.
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The third says, with respect to a

project for a thermal power plant and related

facilities reviewed under the process established

by this section, the Applicant has a contract with

a general contractor and has contracted for an

adequate supply of skilled labor to construct,

operate, and maintain the thermal power plant.

The -- the Applicant does not have the second contract. The Applicant has a contract, by its own declaration, with a general contractor, period. If subsection (3) ended with a period after the word "contractor", the applicant would have satisfied that requirement. But the sentence does not end there. The sentence is, and I think the legislature's intent is clear here, and the legislature's intent is something which I'm pretty familiar with here. The legislature set up two requirements in subsection (3), a contract with a general contractor, and has contracted for an adequate supply of skilled labor. The Applicant meets the first; they do not meet the second.

Now, the Applicant states in its
declaration that its contract with its general

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         contractor is adequate because the general
 2
         contractor will provide the skilled labor.
         if that's all that this provision required, you
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         wouldn't need the second half of this phrase.
                   Now, as further evidence for what I
         think is the absolutely clear intent of the
         legislature, I'd also like to pass out to you the
         analogous section of what this provision looked
         like before it was amended to read like this, so
         that you can compare the before and after, so that
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11
         the legislature's intent will be crystal clear.
12
                   COMMISSIONER LAURIE: Mr. Joseph, what
13
         kind of evidence do you think would support a
         finding of a contract for skilled labor?
14
15
                   MR. JOSEPH: One piece of evidence I can
         think of, and it's obviously our preferred piece
16
17
         of evidence, is evidence of project labor
         agreement which contains a requirement that
18
19
         skilled labor be provided from union hiring halls.
20
         That would satisfy --
                   COMMISSIONER LAURIE: From -- from what?
21
22
                   MR. JOSEPH: From union hiring halls.
23
         That would satisfy this requirement. That is not
24
         the only way to satisfy it, and I'm not suggesting
         that it is, but that's one method that would
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- 1 satisfy it.
- 2 ACTING CHAIRMAN MOORE: Well, okay.
- 3 Enough -- for a commercial on that one. We
- 4 understand where you're arguing from. You're
- 5 going to tell us that a contract with a skilled
- 6 labor provider would also suffice.
- 7 MR. JOSEPH: Yes.
- 8 ACTING CHAIRMAN MOORE: Okay. Do you
- 9 want to go to your new page? And this is the
- 10 language before that was passed.
- 11 MR. JOSEPH: That's right. You see at
- 12 the top, this is dated August 29th. August 31st
- is the date that AB 970 containing this language
- 14 was adopted by the legislature. This is two days
- 15 before.
- 16 If you look down to --
- 17 ACTING CHAIRMAN MOORE: It's
- 18 highlighted.
- MR. JOSEPH: It's highlighted on yours.
- 20 You got my copy.
- 21 COMMISSIONER PERNELL: Well, not on
- 22 mine.
- 23 ACTING CHAIRMAN MOORE: The Chairman's
- 24 copy. Okay.
- 25 (Inaudible asides.)

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1
                   MR. JOSEPH: Yes. If you'd look at
 2
         subsection (5), you see that it says, a showing
         that the Applicant has a contract with a
 3
         legitimate contractor and can demonstrate the
         adequate availability of a skilled labor force.
         That would only require the demonstration of the
         availability, but that's not what the legislature
         passed. They passed a requirement that you have
 9
         contracted for, and there's no evidence of a
10
         contract.
                   Now, there has been discussion about
11
12
         whether or not to invoke the Governor's Executive
13
         Order D2601, and suspend requirements of this
         statute. And I do acknowledge that it is within
14
15
         your authority, if you make the findings under
         that Executive Order, to suspend this requirement.
16
17
         We think that you should not. We think that it's
         -- the legislature had the policy right, of
18
         requiring this. But it is within your authority
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         to suspend this requirement. And I would ask that
         if you do suspend this requirement, you make clear
21
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Thank you.

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24

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that the Applicant has met it.

that the Applicant has not met this requirement,

but that you are suspending it, and not pretend

1 ACTING CHAIRMAN MOORE: Than	k you,	Mr.
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- 2 Joseph.
- 3 Is there anyone else from Intervenors
- 4 who -- or the public, who would like to address
- 5 us?
- 6 I'll bring it back. Staff, you have a
- 7 clarification on -- on some item?
- 8 MR. KRAMER: Yes. As far as the
- 9 Commission's ability to -- to modify its
- 10 procedural requirements, that's an element of
- 11 Executive Order D2801, which applies to any
- 12 project that would be covered in various Executive
- Orders, including D26, which is the one that
- relates to specifically the four-month projects.
- 15 And it gives the Energy Commission and various
- 16 other reviewing agencies the authority to modify
- 17 their procedural requirements, including the
- 18 timeliness for notices and hearings in the Warren-
- 19 Alquist Act, and implementing regulations and
- other statutes for these projects.
- 21 So if you find that it's subject to the
- four-month -- or it qualifies for the four-month
- 23 process, then the procedural -- then you can
- 24 modify the procedural requirements so that none of
- 25 the procedural criticisms would be applicable.

1	COMMISSIONER LAURIE: Mr. Chairman.
2	ACTING CHAIRMAN MOORE: I'm not sure
3	that's a procedural item. Commissioner Laurie.
4	COMMISSIONER LAURIE: Do you believe, in
5	order to legally approve this project, we have to
6	make a finding under the we have to use the
7	labor provisions under the Executive Order.
8	MR. KRAMER: Staff believes that is the
9	appropriate way to approve it today. I haven't
10	made the calculation that Mr. Shean has, so I
11	can't give you a definitive opinion about whether
12	postponing it for two weeks will cure those
13	defects by itself, and you can say that you're
14	adopting it under the 12-month process.
15	COMMISSIONER LAURIE: Do you believe
16	that this project meets the legal requirements
17	procedurally for and has met procedurally for a
18	12-month project?
19	MR. KRAMER: If it were approved today?
20	COMMISSIONER LAURIE: No, no, no. Even
21	if it's let's say it's approved on the 31st.
22	Has it met the legal procedural requirements under
23	the 12-month process?

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24

of them.

MR. KRAMER: To this date, no. Not all

1	COMMISSIONER LAURIE: So
2	MR. KRAMER: And that's discussed in our
3	brief, which we filed some time ago.
4	COMMISSIONER LAURIE: So is are you
5	suggesting that the Commission is in a box, that
6	it is now obligated to approve the project, if at
7	all, under the four-month process I'm not
8	talking about approving it today, I'm talking
9	about approving it on the 31st you're
10	suggesting that we have not followed the
11	procedural requirements for the 12-month process,
12	therefore we have to use the four-month process.
13	MR. KRAMER: Today, clearly, there
14	there would be a point in time at which the any
15	procedural defects under the 12-month process
16	could be cured.
17	COMMISSIONER LAURIE: But it's not going
18	to be by the 31st.
19	MR. KRAMER: Well, I'm not sure if the
20	31st will work. That's the best I can tell you at
21	this point.

- 22 ACTING CHAIRMAN MOORE: All right.
- 23 Commissioner Pernell.
- 24 COMMISSIONER PERNELL: Mr. Chairman, let
- me try and take a different tack, and that is what

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         additional conditions, if any, that -- and, of
 2
         course, this would be something that the Applicant
         would have to agree to, as well as Staff and --
 3
         but what additional conditions that can be brought
         to us that will allow this project to move
         forward, or is it in such a state that it can't go
         forward at all?
                   MR. KRAMER: What I hear everyone saying
 9
         is that this project is a good project, and we're
         really arguing over procedural issues. Have --
10
11
         have various determinations been --
12
                   COMMISSIONER PERNELL: Well, there's
13
         more than just procedural issues here, I think.
                   MR. KRAMER: Well, if this were a 12-
14
15
         month process, then you wouldn't -- you wouldn't
         be worrying about whether it was a major source or
16
17
         not. Presumably, you -- you wouldn't have to
         require that they convert to any -- at any
18
         particular time, and it wouldn't -- the simple
19
20
         cycle versus immediate cogen, et cetera, et
21
         cetera, that distinction would be meaningless,
22
         because you can approve any of those projects
23
         under the 12-month process.
24
                   COMMISSIONER PERNELL: What about 25552?
25
                   MR. KRAMER: Oh, that has these
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1
         requirements. We've -- we've described those that
 2
         we feel can be satisfied, and those that need to
         be suspended in order to approve this project, and
 3
         it's simply the modification, the minor
         modification of a major source, and the contract
         on the second phase, the second turbine and steam
         generator.
                   EX OFFICIO MEMBER BOYD: Mr. Chairman.
 9
                   ACTING CHAIRMAN MOORE: Commissioner
         Boyd.
10
                   EX OFFICIO MEMBER BOYD: This is a
11
12
         difficult issue, but as one who has virtually
13
         every day since the beginning of the energy crisis
         been involved in this -- the issue of the energy
14
15
         crisis, who served -- serves still on the
         generation team, and is intimately familiar with
16
17
         the severity of the energy crisis facing the state
         in January, and how painfully close we came to
18
         having no electricity, and how we reached out to
19
20
         the community at large with regard to the issue of
         building power plants, providing new procedures,
21
22
         encouraging self-generation, looking favorably at
23
         the idea of -- of people pulling their power needs
24
         off the grid as -- as rapidly as possible, and
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seeing that when this project came along, that it

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would have other attributes which, unfortunately,

in the last month or so have become even more

painfully apparent, I do find a lot of this

discussion over procedures being just a discussion

over procedures and differences of opinion.
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I read the whole PMPD, which is not like me, but I know the air quality issue was significant in this, and those of you who know my 8 9 background know that obviously I'd be concerned about that. And I thought the project moved an 10 incredibly long way in a short period of time. 11 12 I'm very impressed with -- with the citizens' 13 comments about compromise, about process, both the 14 negative and the positive parts, and the process 15 has worked pretty well here under some pretty severe times. 16

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In my mind, if XYZ Corporation proposed this project across the street from the refinery, and somehow or another the refinery agreed to take all the electricity and all of the steam and went with the four-month process, the debate would be moot because it -- it's not a major source in that context. So this thing is getting hooked into a refinery as a -- trying to make it a major source, for whatever reasons.

1	As long as all the environmental
2	conditions are met and they appear to be met, or
3	conditioned, and if the subject of 25552, as as
4	Commissioner Laurie brought up earlier, could be
5	handled as a condition, not a waiver, which I
6	would look to counsel to give some advice on, I
7	frankly, knowing all that I do know and knowing
8	the good faith effort of the Staff, and even the
9	proponents of this project, find myself agreeing
10	with the one of the citizens who said she was
11	fundamentally in support of the project.
12	I think that's where I find myself at
13	this point in time. This project is part of of
14	getting ourselves out of the woods. It's coming
15	late in the process. There's a lot of debate
16	about where we are at the present point in time.
17	There's no debate about replacing old inefficient
18	things with new more efficient things, at least
19	there shouldn't be from an environmental
20	standpoint, and there has to be a consideration,
21	in my mind, about the good faith effort of people
22	on both sides of the equation to to respond to

So I -- I find that pending some advice and counsel from counsel, that were I to vote, I

what was a declaration of emergency in the state.

23

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would find myself very favorably disposed towards
this project.
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- 3 ACTING CHAIRMAN MOORE: Thank you.
- 4 Commissioner Keese is on the line with
- 5 us, and has been through this whole hearing. And
- 6 I'm going to turn to him and ask if he's got
- 7 questions of the Staff or Applicant.
- 8 Commissioner, are you with us?
- 9 CHAIRMAN KEESE: Yes, I am.
- 10 ACTING CHAIRMAN MOORE: Do you have
- 11 questions for Staff that you'd like to get on the
- 12 table?
- 13 CHAIRMAN KEESE: No. I think I'm -- I'm
- 14 following it. I apologize, the -- they didn't
- 15 have plane -- phone connections on the last plane
- I was on, and we were 45 minutes late.
- 17 I do -- I would definitely ask Staff
- 18 what their opinion of Mr. Joseph's comment is,
- 19 because I would tend to agree that -- that we are
- 20 not making a finding on the contractual issue, and
- 21 did they feel that that was covered in what
- 22 they're saying, or can we just vote with the
- 23 understanding that we're not making a finding on
- the contractual issue?
- MR. KRAMER: Well, we believe that the

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1
         evidence supports, as to Phase 1, and, you know,
 2
         it's a judgment call, but the evidence shows that
         they have contracted with a contractor who is
 3
         obligated to provide labor. Unless --
                   CHAIRMAN KEESE: The question that was
         raised was had we -- have we received evidence
         that met that statutory requirement. And -- and
         if I -- as I heard the suggestion, the Governor's
 8
 9
         Executive Order D2601, which waived the
         administrative provisions, essentially, does --
10
         they seem to acknowledge that that may have been
11
12
         waived. And they ask that we just make a finding
13
         on that issue.
                   MR. KRAMER: Well, I'll let Ms. Nardi
14
15
         summarize the evidence, but -- the details of the
         evidence. We believe that Valero has shown as to
16
17
         Phase 1 that they have a contractor lined up, and
         there's -- a reasonable presumption can be made
18
         that the skilled labor is available and will be
19
20
         found to construct the project.
21
                   As to the maintenance and operation,
22
         Valero has said that their -- their personnel who
23
         currently operate similar equipment at the
24
         refinery will be operating this project, as well.
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And I just don't think that there have to be two

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1
         separate contracts in all cases.
                                           In some cases
 2
         you're going to contract with someone who is then
         going to subcontract. And it is true that the
 3
         Commission Staff has not asked for a list of
         employees, or obtained one, nor have we reviewed
         the qualification of the individual employees who
         would work on the project. But I would submit
         that that's -- that's way in --
                   CHAIRMAN KEESE: And -- and -- the
         suggestion was it's not necessary for us to take
10
         this action and do such.
11
                   MR. KRAMER: Well, it is -- it is a
12
13
         required finding, so you either need to suspend
         the requirement, or -- or find that it's met. But
14
15
         let me let Ms. Nardi summarize the evidence on it,
         since I think this is a key point.
16
17
                   MS. NARDI: Yeah. Let me make a quick
         explanation here, and I apologize for taking so
18
19
         much of your time.
20
                   It is absolutely not the case that we
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It is absolutely not the case that we
don't have a contract for labor to construct Phase
1 of this power plant. We do, and if you take a
look at the supplemental materials that were out
on the front desk there, added as backup material,
we actually provided a copy of the contract and a

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declaration submitted by the refinery manager, and
I actually wondered whether Mr. Joseph perhaps
didn't have a chance to read it.
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But what it says is that we, Valero,
have hired a contractor who's going to diligently,
carefully and in a substantial and workmanlike
manner perform all work, capital W, and work, in
paragraph 3, shall mean all labor, comma,
materials, supplies, equipment. We have a
contract for labor. We'd be pretty poor business
people if we didn't have, you know, a contractor
who could supply the labor to do this
construction.

As to the operation and maintenance, we've explained that we have a very skilled labor force at the refinery, and we're going to use those people on an ongoing basis to operate and maintain this. I think most businesses would.

What we don't have is a contract for Phase 2, because we've explained to you from the get-go that, you know, it's an open ended question as to whether we'll build Phase 2. We have no problems in adding the condition that Mr. Laurie perhaps suggested, that we have that in our hands and show it to you before we build Phase 2. That

- 1 would not be a problem.
- 2 ACTING CHAIRMAN MOORE: Commissioner
- 3 Keese, other questions?
- 4 CHAIRMAN KEESE: No, that's fine.
- 5 ACTING CHAIRMAN MOORE: All right. I'm
- 6 going to bring this back.
- 7 Gentlemen, we have a Proposed Decision
- 8 before us. We have a suggested modification of
- 9 that that was offered by Mr. Shean, and I'm going
- 10 to ask him to come back to the microphone for just
- a minute and briefly review what he meant by the
- 12 suggestion that this could be pushed to the 31st,
- 13 which I understand, and I'm not asking it, but --
- for your vote on that, but I just want it on the
- 15 floor. I realize that gives the Applicant some
- discomfiture.
- 17 Mr. Shean.
- 18 HEARING OFFICER SHEAN: The matter of
- 19 the 31st is that with the release of the Revised
- 20 Presiding Member's Proposed Decision on, I believe
- 21 it was October 9th, at 15 days, that takes us out
- 22 to the 24th of October, and that is the required
- 23 public comment period on a Revised PMPD. And
- revised, meaning that there's some significant
- 25 material difference between the Proposed Decision

1	and the Revised Proposed. And I believe, given
2	the material differences between the Preliminary
3	Determination of Compliance and the Final
4	Determination of Compliance, that that applies.
5	Therefore, the Commission should not, in
6	my conservative legal opinion, take the action
7	prior to the 24th. And if you do take the action
8	after the 24th, and we do it on the 31st, that to
9	absolutely close the loop, make it as conservative
10	and bulletproof as possible, that CURE be asked to
11	offer, for purposes of the Committee's
12	determination, whether they have an issue that
13	they wish to adjudicate during the comment period
14	or prior to a Commission meeting on the 31st, and
15	that that would be put up or shut up time for
16	CURE.
17	And that if there's a matter of
18	substance that relates to air quality, that they
19	would have to come forward with it, and we would
20	conduct a hearing as a Committee.
21	ACTING CHAIRMAN MOORE: Mr. Shean, Mr.
22	Wolfe indicated that there were in fact, he
23	identified several items that could be considered
24	deficiencies, or at least matters that had not

fully come before the Committee because they came

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1
         out after publication date, specifically in the
 2
         air quality area. Are those the kinds of items
         that you think would be considered in more depth
 3
         by the Committee, and would allow CURE or other
         Intervenors a chance to comment? Is it that kind
         of evidence that you're talking about?
                   HEARING OFFICER SHEAN: I think it's any
         substantive evidence that they have that would
         suggest that the final DOC is in itself
         inadequate, and that our reliance upon it in the
10
         decision is inappropriate, and that there would be
11
12
         a significant environmental effect notwithstanding
13
         the conditions in the Final Determination of
14
         Compliance. That would be the only opportunity I
15
         think they should be afforded.
                   As -- insofar as the question of timing,
16
17
         I think you need to understand with respect to
         these four-month cases, we cannot wait for Final
18
19
         Determinations of Compliance before Committee
20
         documents are put out. You could -- you could
         effectively argue that the initial Presiding
21
22
         Member's Proposed Decision should not be issued
23
         until there is a Final Determination of
24
         Compliance. But I tell you, there is absolutely
         no way in hell that you can then conduct and
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1 complete a case in four months.
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- 2 So the -- what we have set up as a practice, and I believe that it does work, is that 3 on the basis of a Preliminary Determination of Compliance, you get the Presiding Member's Proposed Decision. If there are substantial changes that occur to that during the comment period on the -- that's conducted by the district in the Preliminary Determination of Compliance, you anticipate that, you wait until you get it, 10 and then you issue a new Presiding Member's report 11 that has been revised to reflect that. And then 12 13 you have a comment period on that. And so long as 14 you get that final into the record before you vote 15 as a full Commission, and it has not been changed from the -- the final that was relied upon for the 16 Revised PMPD, I believe that legally you're on --17 on solid ground. 18 19 ACTING CHAIRMAN MOORE: Thank you. Are
- 20 there questions for Mr. Shean?
- 21 COMMISSIONER LAURIE: Question, Mr.
- 22 Chairman.
- 23 ACTING CHAIRMAN MOORE: Commissioner
- 24 Laurie. Oh, I'm sorry. We're going to --
- 25 Commissioner Keese.

1	CHAIRMAN KEESE: I'm sorry. I am having
2	difficulty hearing the whole conversation. But
3	the gist of what Mr. Shean recommended is that we
4	postpone, and I I had thought that I heard one
5	of our attorneys suggesting earlier that a
6	postponement, that they could not assure that a
7	postponement didn't jeopardize our ability to
8	continue under the four-month process. Is that
9	ACTING CHAIRMAN MOORE: All right. Let
10	me ask counsel to comment.
11	CHAIRMAN KEESE: Was was that not
12	did not they suggest that they they couldn't
13	assure that it was
14	ACTING CHAIRMAN MOORE: Well, I didn't
15	hear them say that it abridged the ability to
16	continue that way. They just said that we weren't
17	assured.
18	MR. KRAMER: In fact, four months are
19	over. They were over the first week of October.
20	So we're beyond four months
21	ACTING CHAIRMAN MOORE: Even today.
22	Even as we speak.
23	MR. KRAMER: Yes.
24	CHIEF COUNSEL CHAMBERLAIN: Mr.
25	Chairman, I I believe the statement that

1	that he's referring to was a statement that even
2	if we waited until October 30th, we could not cure
3	all of the alleged procedural defects that one
4	would argue might've occurred if we're going to
5	rely on the 12-month process. And specifically,
6	Section 25521 of the Warren-Alquist Act provides
7	that no earlier than 90 nor later than 240 days
8	after the date of filing of an application, the
9	Commission shall commence a public hearing.
10	As you heard earlier, the Commission
11	commenced a public hearing this in this
12	proceeding on the 75th day. So there's no way to
13	cure that, but on the other hand, that is probably
14	a directory provision that would not, in my
15	opinion, make the entire decision of the
16	Commission invalid.
17	ACTING CHAIRMAN MOORE: Understood.
18	HEARING OFFICER SHEAN: If I can chime
19	in on that point, because actually we did have an

HEARING OFFICER SHEAN: If I can chime in on that point, because actually we did have an exchange with Mr. Chamberlain, and with Mr. Blees. And -- and the reality is, is that the statute provides before 90 or after 240. And if you will look at a lot of the 12-month cases that have been conducted by the Commission, you will find that the first evidentiary hearing is not conducted

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         until well after 240. Now, I don't think you'd
 2
         ever, in your slightest harebrained imagination,
         suggest that conducting an evidentiary hearing
 3
         after day 240 was a violation of due process.
                   The real question here is whether or not
         by conducting, under a four-month proceeding, an
         evidentiary hearing at day 75, denied any of the
         parties due process. I think we need to give some
 9
         comfort to the Applicants, who are -- both have
         already filed and who are here waiting to file
10
         their four-month proceeding, that if for any
11
12
         reason they should fall out of that four-month
13
         process, the fact -- we don't have to make some
         show trial to go back to day 90, that we could
14
15
         continue from --
                   ACTING CHAIRMAN MOORE: Or start the
16
17
         clock all over again.
                   HEARING OFFICER SHEAN: -- where we are,
18
         and so long as -- and I believe it's the
19
20
         commitment of our office, as well as the
         commitment of the office of the General Counsel
21
22
         and the Staff, that all parties shall be afforded
23
         due process in -- in this proceeding. Which means
24
         adequate notice and an opportunity to be heard.
25
                   ACTING CHAIRMAN MOORE: Commissioner
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1 Laurie.
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20

21

22

23

2 COMMISSIONER LAURIE: The question I was going to ask Mr. Shean was whether or not he felt 3 that the 12-month process -- that the regulations regarding the 12-month process had been complied with. And I believe we have heard his response. ACTING CHAIRMAN MOORE: I believe we Thank you. have. 9 Gentlemen, before -- do we have other questions? 10 11 COMMISSIONER PERNELL: Mr. Chairman, I 12 -- I have a -- maybe a comment and a question. 13 ACTING CHAIRMAN MOORE: All right. 14 COMMISSIONER PERNELL: And that is, I 15 would agree with Mr. Boyd that given the intent of the Applicant and how they are working with the 16 17 community, that we should do everything we can to try and move forward. And having said that, it 18 19

appears to me that a number -- we can add to the conditions and if, in fact, we can do that and satisfy whatever procedural matter we have to, or whatever other opposition that's out there, then we should attempt to do that.

24 And my question is on the conditions, 25 and I -- I'm having some difficulty, having been a

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         legislative advocate, knowing what the intent of
 2
         legislation is, regardless of how it's written,
         that if you went to a court of law that the
 3
         intent, I think, would prevail. So I'm a little
         bit uncomfortable with -- with a -- a statute that
         talks about what the intent of the legislation is,
         and actually it's -- it's pointed out to us in a
         couple of different documents.
 9
                   So my question is, is there any room for
         condition in this project to alleviate some of
10
         that, as well as the procedure issues that we have
11
12
         before us. And that question is to the Applicant.
13
                   MS. NARDI: Well, Mr. Pernell, I -- I
14
         think that you're raising a good point, which is
15
         that, you know, in the ordinary course, agencies
         don't typically waive what's written into the
16
17
         Public Resources Code or the Health and Safety
         Code, or any of our codes. But the Governor gave,
18
19
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don't typically waive what's written into the

Public Resources Code or the Health and Safety

Code, or any of our codes. But the Governor gave

because of the rare circumstances, in his

Executive Order, and Mr. Kramer read it a few

minutes ago so I won't repeat it, but he gave the

Energy Commission a kind of a unique authority to

not wholesale throw these out the window, but to

suspend them as necessary.

25 And there's really only a couple of

20

21

22

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         things that need to be suspended here. I -- I
 2
         find them rather modest, in the scheme of things.
         We are not a major modification, as Mr. Boyd
 3
         pointed out, but we are a modification to a
         refinery, so you need to suspend that finding.
                   We don't have a contract for labor for
         Phase 2, because we're not sure we're going to
         build it. And so you would need to suspend that,
 8
 9
         but you don't need to worry about whether we have
         a contract for labor for Phase 1 because we do.
10
                   So I think, based on --
11
12
                   COMMISSIONER PERNELL: Well, perhaps we
13
         need to worry about whether you have a contract
14
         for Phase 2.
15
                   MS. NARDI: Right. And our -- our
         penalty would be -- correct. And our penalty
16
17
         would be if we don't have that, and I'm glad to
         take a condition, I'm sure Valero's, you know,
18
         happy to take a condition, we couldn't move
19
20
         forward. We wouldn't -- your certification would
         not be good. So we'd have kind of the ultimate
21
22
         penalty if we didn't have one.
23
                   So -- and we're glad to take that
24
         condition. But with those -- those findings and
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suspensions, I see no impediment to you moving

25

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1 this as a four-month project tonight, or, if you
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- 2 wanted to, on October 31st, although we'd prefer
- 3 this evening.
- 4 COMMISSIONER PERNELL: Well, Mr.
- 5 Chairman, if I may, can I request that Mr. Joseph
- 6 come back and -- there seem to be a
- misunderstanding, at least from my part, whether
- 8 or not a -- a contract exists or not. Mr. Joseph
- 9 has pointed out that it doesn't. You're saying
- 10 that it does. And if we can't come to some
- 11 agreement on this, then I'm not in favor of the
- 12 project because I'm not going to vote on something
- that is against the intent of the statute.
- 14 ACTING CHAIRMAN MOORE: Mr. Joseph,
- 15 maybe we can divide this up into two questions.
- 16 Counsel for the Applicant has indicated
- 17 that they have a -- entered a contract with a
- 18 general contractor who has committed to provide a
- skilled labor force. And then they have also
- 20 indicated that they would be willing to accept a
- 21 contract -- a condition that would require them to
- obtain contracts for labor services for a Phase 2,
- 23 should it come about.
- 24 Does that satisfy what you were worried
- 25 about if it was embodied in a condition of

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1 approval should this project pass?
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- MR. JOSEPH: No. And I am familiar with
  the evidence that's been submitted about Valero's
  contract with this general contractor. We don't
  dispute that. They obviously do have a contract
  with a general contractor, and that general
  contractor obviously has many obligations under
  its contract. And there's no -- there's no
  dispute about the factual existence of a contract
  with a general contractor for Phase 1, and that
  there isn't one for Phase 2.
  - with the general contractor by itself does not satisfy the two part requirement of Subsection (3). And that if you were to move forward today, or in two weeks, you would need to suspend the second half of Subsection (3) because there isn't a second contract for labor. This doesn't say just have a contract with a general contractor. It says a contract with a general contractor and has a contract for skilled labor. Two things.
- 22 So there's no dispute that the first one 23 exists, and the second one does not exist.
- 24 ACTING CHAIRMAN MOORE: And -- and so if 25 that general contractor, who you suggest they do

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1 have a valid contract with, were to show up, for
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- 2 instance, in this hearing room, and say look, I
- 3 went out and I contracted with the construction
- 4 union of XYZed for services, and we've also gone
- 5 out to laborers' union of so and so, and here are
- 6 the contracts with those groups, that something
- 7 like that, in fact, would satisfy that second
- 8 section.
- 9 MR. JOSEPH: If there is a second
- 10 contract, yes.
- 11 ACTING CHAIRMAN MOORE: If -- in other
- 12 words, a showing that that contractor had in fact
- made arrangements, that would satisfy you.
- 14 MR. JOSEPH: Not made arrangements. Not
- 15 made arrangements. That's what the statute used
- 16 to say.
- 17 ACTING CHAIRMAN MOORE: Well --
- 18 MR. JOSEPH: What the -- what the bill
- 19 said.
- 20 ACTING CHAIRMAN MOORE: -- by made
- 21 arrangements, I'm sorry if I'm not being precise.
- 22 Had gone out and in fact entered into a set of
- contracts himself, or herself.
- 24 MR. JOSEPH: Yes. I think you can
- construe that as being okay, we have the first

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1 contract with the contractor, the second contract
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- 2 for labor.
- 3 ACTING CHAIRMAN MOORE: Okay.
- 4 MS. NARDI: May we respond briefly to
- 5 that?
- 6 ACTING CHAIRMAN MOORE: I'm sorry?
- 7 MS. NARDI: May we respond briefly to
- 8 that?
- 9 ACTING CHAIRMAN MOORE: Sure.
- MS. NARDI: And I'm glad to pass this
- forward, maybe it would help people to look at it.
- 12 I don't see anything in the Public
- 13 Resources Code that requires two contracts. We've
- 14 got a contract for labor, and what our remedy
- would be, if our contractor shows up and he
- 16 doesn't have a crew, or labor, we -- we would sue
- 17 him for breach of contract. We'd have all kinds
- of remedies to -- to address that.
- I don't see anything here that requires
- 20 second and third layers of contracts. Our --
- 21 we've provided a copy of this contract, and it's
- in the materials that you've got. And it says, in
- 23 plain English, that the -- the contractor has to
- 24 supply labor. And their signature is at the back
- page, and ours is there beside it.

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1
                   So we -- we have a contact for labor.
 2
         I'm really missing the distinction here. We're
         being really candid with you and telling you that
 3
         as to Phase 2, we don't, and we'll take a
         condition.
                   ACTING CHAIRMAN MOORE; Well, I think
         Mr. Joseph has also been pretty explicit about
         what -- what he sees is missing there, and I think
         it's -- we don't need to debate the subliminal
         message in this. But it's -- it's pretty clear
10
11
         what each party's asking for.
12
                   Commissioner Pernell, you have other
13
         questions?
14
                   COMMISSIONER PERNELL: Yes. You have a
15
         contract for labor. Is that to construct or to
         operate?
16
17
                   MS. NARDI: We have a contract for labor
         to engineer, design, and construct. And we're
18
19
         going to use our own employees to operate and
         maintain. And those -- and we have a declaration
20
         from the refinery manager telling you
21
22
         approximately how many people, and what their
23
         qualifications are. They're -- they're trained
24
         engineers. There's an engineering staff at
         Valero. It runs on a 24-hour basis. There's
25
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seven teams, and we're training engineers in each
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- 2 of those teams to --
- 3 COMMISSIONER PERNELL: Well, wait a
- 4 minute. Wait a minute. You're training them now?
- 5 MS. NARDI: Well, they will be trained
- if we can go. I believe -- you can ask Mr.
- 7 Hammonds. I believe some training has already
- 8 taken place. But the operation and maintenance
- 9 will be done by existing Valero employees.
- 10 ACTING CHAIRMAN MOORE: Who are already
- 11 employed by the plant.
- MS. NARDI: Correct.
- 13 MR. HAMMONDS: That's correct. We have
- 14 four existing gas turbine installations that are
- very similar to this, and we have trained
- 16 employees that operate it. Those are the same
- kind of people who will be operating this, as
- 18 well.
- ACTING CHAIRMAN MOORE: Are -- are those
- 20 -- any of those employees members of any kind of
- 21 specialized union?
- MR. HAMMONDS: No, they aren't. We are
- -- we are a non-union refinery. However, we use a
- lot of union contractors in our plant.
- 25 ACTING CHAIRMAN MOORE: So some -- some

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         people who work in the plant are -- have union
 2
         affiliation, but the people who do your primary
         operations and maintenance of the plant are not?
 3
                   MR. HAMMONDS: Primary operations are
         not union. A large part of our maintenance is
 5
         done by contractor workforce, and a large part of
         those are union.
                   ACTING CHAIRMAN MOORE: It's not a
 9
         requirement by you that they be part of a union.
                   MR. HAMMONDS: Oh, no.
10
11
                   ACTING CHAIRMAN MOORE: You hire people
12
         that bid for your service -- you bid for their
13
         services, and then --
14
                   MR. HAMMONDS: That -- that is correct.
15
                   COMMISSIONER PERNELL: But, Mr.
         Chairman, if I may. I don't want to turn this
16
17
         into a union/non-union discussion. It says
         skilled labor, and if you are training them, then
18
19
         they're not skilled. You are training -- they're
20
         in training. They are in apprenticeship, or
         they're doing something. I mean, if you're going
21
22
         to -- if you're going to train them, that's not
23
         telling me that they're skilled labor. That's
24
         telling me that you're training them.
25
                   MR. HAMMONDS: We have skilled people
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1 who operate equipment just like this. As we
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- 2 install a new facility, like any new facility, you
- 3 have to look very closely at the details of that
- 4 facility. What flowmeter reads what, and -- and
- 5 our operators will, of course, have to learn that,
- as would anyone. They'll have to learn those
- 7 details. We would call that part of the training
- 8 involved in order to start up this facility.
- 9 Nobody knows those details yet.
- MS. NARDI: And these are people with
- environmental engineering qualifications. We're
- 12 not trying to take people who have like a non-
- 13 engineering job and teach them how to do this. We
- 14 have a whole staff of people who do this. But as
- 15 Mr. Hammonds points out, when you start on a new
- piece of equipment you do some additional
- 17 orientation to that. But they are people who have
- 18 qualifications and skills for this type of job.
- 19 And they do the same job elsewhere in the
- 20 refinery.
- 21 ACTING CHAIRMAN MOORE: Thank you.
- 22 Thank you, Mr. Joseph. I appreciate your
- 23 comments.
- 24 Gentlemen, what I'd like to do is to ask
- for your comments on this. I -- I have some that

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1 I'd like to offer before we have a motion, so that
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- 2 there's some sense by the members of what
- 3 direction we'd like to -- to go in.
- 4 All right, I'll -- I'll start. I --
- 5 I'll just say that, and perhaps it presages a
- 6 little bit of -- of what I've been thinking about
- 7 the four-month process. To me, we -- we've got a
- 8 quandary in front of us, mostly procedural, but
- 9 there -- there are some substantive issues that I
- 10 -- I trust will be worked out.
- 11 For my money, this is -- this is one of
- 12 the better projects that we could have come before
- 13 us. This project does exactly what we would like
- 14 to have done with the air quality problems, or the
- air quality issues that affect a parallel
- 16 industry, in this case the petroleum industry and
- 17 the refining industry, and one which it seems to
- 18 me if we could make better use of in the future,
- 19 we would use to enjoy a better air quality
- 20 climate.
- So on the stand of whether or not this
- is a good project, whether it's appropriate,
- 23 whether it's timely, whether it's in the right
- 24 place, it seems to me it answers all of those --
- all of those issues, and then some.

1	What it doesn't answer for me is and
2	it's really beyond the Applicant to be able to do
3	this is to be able to fix what is for me a
4	fundamentally flawed process. I think, and I
5	believe that we should take the responsibility for
6	it here, because we were part of the design for
7	that four-month process, and I think the four-
8	month process is inappropriate. I think that it
9	is not demonstrated as a need at this point. If
10	you look at the forecasts that we have been
11	issuing, you can see that we are in the process
12	we're in the process, the contractors in the
13	state, the developers in the state are in the
14	process of creating enough supply to take us
15	comfortably through the next two years, and I
16	believe that the period of anxiety and the period
17	of emergency that the Governor addressed in his
18	Executive Orders has passed and is not well or
19	functionally addressed by the so-called four-month
20	process.
21	I think it requires too many suspensions
22	of the public good in order to get to the place
23	where we need to get to in the future. I will
24	note, however, that the process is one which
25	allows us to make a judgment as to whether or not

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it applies or not, and I believe that it is our

duty, and I believe it is our responsibility to

take that up and not say that we -- we don't have

a role, that we are simply bound by something

which is, in fact, discretionary. And I hope that

we allow ourselves the full room of discretionary

actions in this activity tonight.

I believe that on the question of the

issue before us, that allowing for a further

discussion, allowing for the comfort, as Mr. Shean

has suggested in his conservative outlook of
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issue before us, that allowing for a further discussion, allowing for the comfort, as Mr. Shean has suggested in his conservative outlook of taking this out to the 31st in order to allow some additional time for some of the substantive issues to be addressed, is appropriate and should be taken up by us. I'll obviously defer to the majority of my colleagues on this item, but I believe that it is appropriate for us to allow a little bit of extra time and invite the representatives, especially from CURE, to take advantage of this period and to try and rectify what could be a major stumbling block.

I believe that the intentions of the

Applicant are -- are clear. I believe that in the
end, the intentions and the responsibility of the
representatives of CURE will be satisfied by

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having a little bit of extra time to negotiate
those conditions and find them, in fact, cleared
up at the end of the process.
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So it -- with regard to the project

itself, I think that that would be the appropriate

action for us to take tonight. I believe that one

addition to that would be the very thoughtful

inclusion that Commissioner Laurie has suggested,

that the matter of the Phase 2 be included as a

condition.

Now, on a broader scale, and this will come up, I promise you, in the next item, let me just say that I am dismayed, dismayed in the broadest sense that I can, to find my Staff advocating, advocating an action that is clearly policy about how I should behave as a Commissioner, how my colleagues should behave, with regard to implementing a policy directive of the Governor.

I believe that the good offices of our Staff are utilized and demonstrated again and again in these projects, and in the process, because they have expertise, because they have a depth of understanding and background, and that when it is applied and when it is demonstrated to

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the public that they apply that dispassionately,
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- objectively, and in a very sequential way, that
- 3 they serve the public interest and that they
- 4 better the process.
- 5 When a Staff document, or Staff
- 6 testimony argues that the best way to get to an
- 7 end, the best way to solve the energy crisis, the
- 8 best way to address an energy shortage is to take
- 9 some action, then you know what? I have to call
- 10 time out. That's the kind of opinion where I
- 11 expect them to offer in their offices, among
- 12 themselves, at home, in my office. But when they
- come to this dais, and when they express an
- opinion about a project, I expect it to be
- 15 absolutely academic, devoid of policy reference,
- 16 and, in fact, focused on the most objective and
- 17 realistic view of a project that is possible.
- 18 When a project is before us, I expect to
- 19 vote on the facts of it. When a policy is before
- 20 us, I expect to have facts presented to me
- 21 relative to that policy being implemented
- 22 properly, whether it's capable of being
- implemented, whether it can be funded, whether, in
- 24 fact -- and thank God we have the Chief Counsel
- 25 who guides us on this kind of thing, and counsel

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1 for the Staff, and counsel for the Applicants --
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- 2 whether or not something is going to allow us to
- 3 proceed legally. I expect all of those opinions.
- 4 But only the five of us get paid to make
- 5 a policy decision. And when we are acting in
- 6 terms of trying to imagine whether or not there is
- 7 a policy directive out there, whether we're
- 8 complying with an energy emergency, I expect facts
- 9 to be presented to us, and I expect the policies
- 10 to be generated and implemented from this dais.
- 11 And I don't believe that in some of the actions
- 12 that we've been contemplating that we're able to
- defend that position as realistically as we could
- or should in the future.
- 15 So I hope that we proceed in the future
- 16 with a -- a clear set of directives to Applicants
- 17 so they know what arena they're playing in, where
- they're likely to have to move forward or
- 19 backwards, and that when it comes to a matter of
- 20 whether or not a policy is appropriate or not,
- 21 that's left to the dais.
- Commissioner Pernell, you asked for the
- 23 floor.
- 24 COMMISSIONER PERNELL: Thank you, Mr.
- 25 Chairman.

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1
                   First let me say I'm -- I'm reminded of
 2
         what a elected official told me some time ago, and
         that was never follow Speaker Willie Brown on a
 3
         speech, and I'm not sure that I should be
         following you now, because you're -- you are on
         point, and -- and your comments are relevant.
                   I want to -- I have a couple of things.
         First of all, the four-month process, I agree
 9
         with, given our times. I think that if the
         process is laid out the way in which we as policy
10
         makers, if, in fact, the next item we approve it,
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12
         it will work. I'm not sure that all of those
13
         things happened in this particular case. However,
14
         the four-month process, I'm not opposed to. I
15
         think in some instances it's needed.
                   But I have a different reason for having
16
17
         concerns about this particular case. And I've
         stated it before. And perhaps, given some time, I
18
         can find out the qualifications of the -- of the
19
20
         skilled workforce that Applicant has been talking
21
         about. But I'm reminded of a newspaper article
22
         that started out with "Cloud over Martinez". And
23
         these refineries are having malfunctions quite
24
         frequently, so I'm not comfortable with the
         explanation of, well, you know, I got some
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1 engineers that's running the refinery, and that
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- 2 qualifies, but we've got to train them.
- 3 So, you know, it's -- this is not about,
- for me, this is not about the four-month process.
- 5 I think this is a good project. I'm impressed
- 6 with the -- with the Applicant reaching out to the
- 7 community. I think that's important on all of
- 8 these cases. I'm impressed with that. But I'm
- 9 not impressed in terms of the intent of the
- 10 statute and whether you are meeting that intent.
- And -- and to have -- maybe your timing is -- is
- 12 bad, because of what happened in Martinez. But
- 13 I'm not comfortable with having engineers from a
- 14 refinery that you got to train as definition of a
- 15 skilled workforce.
- 16 So, Mr. Chairman, I -- I am, however, of
- 17 a difference of opinion in terms of the four-month
- 18 process. I think that if that process is followed
- 19 properly, it will work.
- 20 ACTING CHAIRMAN MOORE: Thank you.
- 21 COMMISSIONER LAURIE: Mr. Chairman.
- 22 ACTING CHAIRMAN MOORE: Commissioner
- 23 Laurie, and then I'm going to turn to Commissioner
- 24 Keese.
- 25 COMMISSIONER LAURIE: Yeah. Well, first

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1 of all, I -- I'm going to defer my comments until
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- 2 I hear from the Presiding Member of my Committee,
- 3 Commissioner Rosenfeld.
- 4 But I -- I want the thermostat turned
- 5 down.
- 6 (Laughter.)
- 7 COMMISSIONER LAURIE: Can somebody do
- 8 that for us, please? I would add deja vu of my
- 9 high school locker room in here.
- 10 ACTING CHAIRMAN MOORE: Someone --
- 11 someone's moving to do just that.
- 12 Commissioner Keese --
- 13 COMMISSIONER ROSENFELD: I don't think
- the thermostat'll do any good, but the fan's
- running, and the fans quit at 4:00 o'clock.
- 16 ACTING CHAIRMAN MOORE: That's right,
- the 4:00 o'clock reduction.
- 18 Commissioner Keese, do you have comments
- 19 that you would like to get on the floor?
- 20 CHAIRMAN KEESE: Right. I will defer on
- 21 the issue of whether the -- we take up the issue
- today, or you postpone it for two weeks.
- 23 Unfortunately, I won't be able to attend at that
- 24 meeting, either.
- However, I do have to disagree with

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Commissioner Moore on the status of the
 1
 2
         electricity situation. I do believe we're okay
         for the rest of this year, because I do not
 3
         believe that we will have a heat storm while we
         have 13,000 megawatts out for refurbishing. But
         we are vulnerable.
                   I am not convinced whatsoever that in
         the early months of next year, in the -- in the
         spring and early summer, that we have enough
         generation to handle any kind of an incident, that
10
         we have enough generation to handle a dry winter,
11
12
         that we have enough generation to handle the 40
13
         percent reduction in imports we've received this
14
         year. So I believe it is still critical that we
15
         get some more facilities online in the early part
         of next spring. Therefore, I believe it -- it
16
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20 rest of these parameters.

21 But we do know that we will not have

22 enough generation online to handle the situation

23 if we have the worst case scenario. So my

24 inclination is to go forward on all front and

25 continue the four-month process, and I -- I

still remains, if you will, a crisis. I mean, I

know what the weather situation will be, or the

don't -- I think there's a crisis because we don't

17

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19

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1 believe continuing it through the end of this year
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- 2 is an appropriate action.
- 3 As far as this specific project, I -- I
- 4 am convinced that this is an appropriate process
- 5 -- project. I believe that we've looked at it in
- a four-month process, albeit a different four-
- 7 month process than typical. And I -- I see no
- 8 particular reason to thrust it over to a 12-month
- 9 process, or to just jeopardize the administrative
- 10 process we've used in adopting it.
- I -- I have difficulty handling all the
- 12 nuances when I can't follow every sentence that's
- 13 being delivered there, so I will leave it to the
- 14 rest of the members to decide whether a decision
- 15 should be made today, or we should put this over
- 16 for two weeks.
- 17 ACTING CHAIRMAN MOORE: Bill, are you
- 18 going to have to go catch another plane right now?
- 19 CHAIRMAN KEESE: I'm on a plane.
- 20 ACTING CHAIRMAN MOORE: You're on a
- 21 plane. Okay.
- 22 (Laughter.)
- 23 ACTING CHAIRMAN MOORE; Well, then --
- then stay with us through the vote on this, and
- 25 we'll take your comments as a position on the

- following item.
- 2 Commissioner Rosenfeld.
- 3 COMMISSIONER ROSENFELD: First of all,
- 4 let me say that if it weren't for the fact that
- 5 the rains are coming, and I am uncomfortable about
- 6 next summer, like Commissioner Keese and
- 7 Commissioner Boyd, I do find it -- stating my
- 8 position painful, because I really am convinced
- 9 that CURE is really concerned, and that -- that
- gets to me. I don't want to sit here and seem to
- 11 be ignoring Mr. Wolfe.
- 12 On the other hand, what I've gathered
- 13 through this long hearing is -- really just goes
- 14 to only about three points. The first one is that
- 15 this really does seem to be a good project. And
- I'm pretty confident it's going to get built.
- 17 Then we come to the question of a two-week delay.
- 18 If this were July, I would say of course, a two-
- week delay, so I wouldn't be concerned with the
- four-month process issue. But it's not, it's
- October 17th, and it is going to start raining
- 22 pretty soon. And to repeat the second point, I'm
- 23 still not completely comfortable about next
- summer, and we're going to have lots of scares
- with terrorism, and the idea of doing everything

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1 that we can to make a refinery independent of the
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- 2 grid seems important to me.
- 3 And so with some considerable
- 4 reluctance, I think I'm going to vote for the
- 5 four-month process.
- 6 ACTING CHAIRMAN MOORE: That is you're
- 7 -- you're voting to -- you're -- I'll accept that
- 8 as a motion to accept the Presiding Member's
- 9 Proposed Decision as written, which would have us
- 10 make a decision tonight, as opposed to the
- 11 alternative which Mr. Shean was offering, which
- 12 was to move to -- move the decision to the 31st.
- 13 COMMISSIONER ROSENFELD: Yes.
- 14 ACTING CHAIRMAN MOORE: All right. Is
- there a second to the motion?
- 16 CHAIRMAN KEESE: I'll second the motion.
- 17 ACTING CHAIRMAN MOORE: Seconded by
- 18 Commissioner Keese.
- The question is on the floor.
- 20 COMMISSIONER LAURIE: Mr. Chairman.
- 21 ACTING CHAIRMAN MOORE: On the motion,
- 22 Commissioner Laurie.
- 23 COMMISSIONER LAURIE: I cannot support
- the motion. I think the project is an excellent
- 25 project. My concern is -- well, first of all, it

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1
         is not my -- my preference that we process this
 2
         project, that we make findings of this project
         under the four-month process. There are questions
 3
         that are still hanging. And not only is it not my
         preference that we not process this project under
         the four-month process, it's really not my
         preference that we waive the four-month process
         after we've decided to utilize the four-month
         process.
                   It is the opinion of our counsel that
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11
         this is a legal project under the 12-month
12
         process, provided we wait two weeks, in which case
13
         there's no issue about whether it's a simple
         cycle. There's no issue about whether it's a
14
15
         major stationary source, there's no issue about
         whether there is a labor contract, which means we
16
17
         don't have to waive anything. It means we are
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And all we have to do is close the public hearing -- strike that. Keep the public hearing open, and continue this item until our next Business Meeting. Then all of those questions go away.

following the law.

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24 ACTING CHAIRMAN MOORE: Commissioner 25 Laurie, if the -- if the motion were to fail, then

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1
         I'll accept a motion to continue the item and
 2
         reconsider this at -- on the 31st, which would
        allow the Committee another -- Mr. Shean's looking
 3
        at me in a parliamentary sort of way. Come on up
         to the microphone if you've got -- your Robert's
         Rules of Order with you, I'm interested.
                   HEARING OFFICER SHEAN: What -- what I
         want to make clear is that to supplement the
 9
         motion of Commissioner Rosenfeld, if it is the
        will of the Commission to adopt this as a four-
10
11
        month proceeding this evening, you not only need
12
         to do the Proposed Decision as you have it before
13
         you, but also to adopt the findings suggested by
         the Staff in the Staff brief that was in the
14
15
         accompanying material. That will round out the
16
        package.
17
                   ACTING CHAIRMAN MOORE: Will -- will the
         maker of the motion accept that clarification?
18
                   COMMISSIONER ROSENFELD: Sure.
19
20
                   ACTING CHAIRMAN MOORE: And a second?
                   HEARING OFFICER SHEAN: And I don't
21
22
         know --
23
                   CHAIRMAN KEESE: Yes.
24
                   ACTING CHAIRMAN MOORE: All right.
25
                   HEARING OFFICER SHEAN: I beg your
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pardon.

ACTING CHAIRMAN MOORE: That your

suggestion for clarification on the existing
motion is accepted.
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- 5 I'm going to call for the question.
- 6 All those in favor of the motion signify
- 7 by saying aye.
- 8 (Ayes.)
- 9 ACTING CHAIRMAN MOORE: All those
- 10 opposed?
- 11 (Noes.)
- 12 ACTING CHAIRMAN MOORE: That motion
  13 fails. And with that, I'm going to carry this
  14 item over, and it will appear again on the 31st.
  15 And I would ask for a thorough consideration of
- the suggestions that have been made. I think the
- 17 intentions of the Commissioners are pretty plain,
- and I would hope that there are some additional
- 19 discussions with CURE and -- and with the Staff,
- and we'll see this again.
- 21 And I think when we see it again, given
- 22 that the intentions of the Commissioners are
- 23 pretty clear, we ought to have, along with what
- Mr. Shean has just suggested, some -- a pretty
- 25 clear set of proposed findings that would find

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1
         this acceptable in the year process. So let's
 2
         make sure that when this comes back, should the
         Commission decide to approve it, that that
 3
         condition of approval be -- be present.
                   And let me just -- just add one thing
         before we let Commissioner Keese go, and wish him
         Godspeed on his trip, and that is that I hope my
         comments were not seen as saying that we have an
 9
         adequate supply today. I believe that the
         forecasts that have been made by our own team
10
11
         internally, and in coordination with the Siting
12
         Division, suggest that we are in process of
13
         creating enough supply to meet need, and that we
         will be adequately serving that -- that need by
14
15
         summer. So I -- I hope my remarks weren't
         misinterpreted.
16
17
                   Commissioner Keese, Godspeed, and have a
         good trip.
18
                   CHAIRMAN KEESE: Are you -- are you
19
20
         taking up the other issue?
                   ACTING CHAIRMAN MOORE: Oh, I -- I
21
22
         thought you said you had to go. No, we --
                   CHAIRMAN KEESE: No, I will --
23
                   COMMISSIONER ROSENFELD: He's stuck on
24
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an airplane. We got him.

25

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1 COMMISSIONER PERNELL: He can't go
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- 2 anywhere.
- 3 ACTING CHAIRMAN MOORE: Well, I know,
- 4 but he could also be --
- 5 (Laughter.)
- 6 ACTING CHAIRMAN MOORE: -- we have a 15
- 7 percent cut coming. We could blow the whole
- 8 budget of this Commission on that one phone call
- 9 from the air.
- 10 (Laughter.)
- 11 ACTING CHAIRMAN MOORE: We'll have to
- make this pretty fast.
- 13 All right. Well, welcome back,
- 14 Commissioner Keese. We'll continue this.
- 15 CHAIRMAN KEESE: I'm approaching --
- 16 we're approaching the California border. I'll be
- aboard for another 45 minutes.
- 18 ACTING CHAIRMAN MOORE: All right. Here
- 19 we go.
- 20 Item 2. Let's take up Item 2, which is
- 21 a Commission Policy Discussion and possible
- resolution pertaining to the waiver of statutory
- provisions in Public Resources Code Section 25552
- relating to the four-month licensing process.
- 25 And Counselor, I'm going to turn to you

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1 to introduce the item. And each of the
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- 2 Commissioners, and I believe there are available
- 3 out in back, there are copies of the proposed
- 4 revisions. So, Mr. Chamberlain, you have the
- 5 floor.
- 6 CHIEF COUNSEL CHAMBERLAIN: Thank you,
- 7 Mr. Chairman.
- The item that you've just heard, of
- 9 course, was a consideration of the possible
- 10 approval of a four-month process. What this
- 11 resolution has to do with is determining whether
- 12 there are -- there are two provisions that were
- originally -- originally put into AB 970, that --
- one of which is the requirement to convert a
- 15 simple cycle to a cogeneration or combined cycle
- 16 within three years, and the other of which is the
- major source requirement that we talked about
- 18 earlier -- whether those requirements ought to be
- waived under Executive Order D2601 in order to
- 20 allow perhaps a half a dozen projects that we
- 21 understand are either already in the queue --
- there are a couple of them on your agenda right
- 23 after this item -- or projects that may be filed
- 24 within the next few weeks to enter the four-month
- 25 process. That four-month process only applies to

1	projects that are to be constructed and brought
2	into operation during the year 2002, because
3	Section 25552 expires by its own terms on January
4	1st, 2003.
5	So what we're talking about, then, is a
6	resolution that the Commission has the authority
7	to adopt, if it chooses to do so, that would allow
8	projects that intend to remain simple cycle
9	projects beyond the three-year point to enter the
10	four-month process, and projects that may be major
11	sources. Now, that doesn't mean that they
12	wouldn't have to fully mitigate all of their
13	impacts during the course of that four-month
1 4	process, but it simply means that we would be
15	waiving that as an initial requirement for those
16	projects. And that resolution is before you.
17	I agree with your point that this is a
18	policy consideration for the Commission, and I'll
19	leave it at that.
20	ACTING CHAIRMAN MOORE: Thank you. And
21	has this matter come before the Siting Committee?
22	COMMISSIONER LAURIE: Not formally.
23	ACTING CHAIRMAN MOORE: Okay. So the

COMMISSIONER PERNELL: We have had

24 only --

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discussions in --
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- 2 ACTING CHAIRMAN MOORE: Understand. So
- 3 it's been discussed, and, of course, every member
- 4 has been discussing it.
- 5 COMMISSIONER LAURIE: There's no
- 6 recommendation on it.
- 7 ACTING CHAIRMAN MOORE: There's no
- 8 recommendation from the Siting Committee.
- 9 Mr. Therkelsen, do you want to add to
- 10 the Staff analysis and -- and proposal here?
- DEPUTY DIRECTOR THERKELSEN: Well, the
- 12 -- actually, the real reasons I'm here is to
- 13 answer questions, if you have any. One of the
- 14 things I think that's very apparent from the last
- 15 item is that there is some policy confusion. And
- Valero was the second four-month AFC to come
- 17 before the Commission. The first one after the
- 18 Executive Orders were issued, there were a number
- of policy issues raised during the case, which
- 20 were not -- which were not obviously resolved.
- 21 The Staff had some major concerns and some
- confusion on what to do with those policy issues.
- Obviously, tonight there were still a lot of those
- open issues.
- One of the things that clearly the

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1
         legislature did was to establish a four-month
 2
         process, and a four-month process for projects to
         be online by the end of December 2002. The
 3
         Executive Orders were implemented with the intent
         of asking the Commission, ordering the Commission,
         if you will, to take steps to be able to
         expeditiously permit projects that would be
         available for 2002. And in terms of making that
 9
         order, that was limited to projects that would be
         online by August 1st of 2002. So there's a
10
         different -- different timeframe there.
11
12
                   There's two issues that have been raised
13
         relative to the four-month process by both the
14
         Commission and Applicants. And those two issues
15
         are the three-year limitation, if you will, and
         the other one is the stationary source -- major
16
17
         stationary source requirement. The Commission
         actually recommended changes in SB 28x, relative
18
19
         to both of those items. They recommended that the
20
         legislation be amended to allow projects to go
21
         through the four-month process that were major
22
         stationary sources, and that were not required to
23
         change to simple cycle, or from simple cycle after
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three years. That was our recommendation.

The legislature did not take those items

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1
         up in the last days of the session, for whatever
 2
         reason. And therefore, I think it is appropriate
         to bring this before the Commission to provide
 3
         some kind of guidance not only to the Staff, in
         terms of making our determinations on data
         adequacy, our determinations on after the 25-day
         period of whether a project stays in the four-
         month process, but also provide some kind of
         certainty to Applicants what they're facing when
         they come before the Commission.
10
11
                   So our -- our request is for some policy
12
         guidance from you on those two items.
13
                   ACTING CHAIRMAN MOORE: Understand.
14
         And, Mr. Therkelsen, since you were there during
15
         this process as it developed, you were clearly
         going back and forth to the legislature when the
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language was -- was emerging. Can you go into the -- into the issue of what the legislature, in your 18 opinion, expected when they inserted the phrase 19 20 "simple cycle plants". They obviously had before them the possibility that they could say look, 21 22 permit this in an expedited way so as to bring on 23 combined cycle plants or any other thermal device 24 that might make a difference. They could've said 25 that.

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But instead, they limited this language
to simple cycle plants, and then they absolutely
specified that -- but that -- three years is the
limit. At that point, you've got to come to the
game with the conventional device that will
provide the kind of air quality assurances that
we're looking for in the long term. So, crisis,
yes, but long term, we've got other social
responsibilities.
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DEPUTY DIRECTOR THERKELSEN; And I think in terms of the history of this, keep in mind that this piece of legislation, this section of the act was put in under AB 970. It was put in in August of 2000, and the purpose of the law at that time was to bring on power plants for 2001. And the legislature, when they asked the Commission what kind of projects can be brought online very rapidly, with a filing date of October 31st of 2001, and can be online by the summer -- October 31st of 2000, and be online in the summer of 2000 and -- and we said based on our experience during the summer of 2000 was temporary facilities. They're going to be things not like the barge, but like the barge and the land form. They were going to be projects that could be rolled in, they could

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be offloaded on skids and whatever else. Those
were the kind of projects we frankly expected to
see to respond to the emergency.
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They were simple cycle projects, meaning they did not have a -- a steam turbine component to them. They could be put in rapidly. They had minimum water requirements. They had minimum size, minimum footprint. That's what we expected. And the fear was, for most communities, for those temporary facilities, is we don't want to live with a temporary facility. Therefore, the expectation was after three years, those temporary facilities would either be taken out, or a permanent facility be put in its place, and the preference was a combined cycle or a cogeneration facility.

When -- when the Governor then, in the Executive Orders, was looking at how to respond to clearly the emergency in 2002, but also provisions to continue to bring additional supply on -- I'm sorry, the emergency in 2001, but also measures to bring additional supply on in 2002, he said what's something that can be done, and the generation team said you can revive Section 25552. That's something that could be done.

1	But there still are some requirements,
2	problems, and the two problems we pointed out were
3	the three-year requirement and the major major
4	stationary source requirements that that
5	probably need to be waived. Realistically, you
6	want to have projects come online. And so that
7	was why the Executive Order reflected, in part,
8	the wording that it did.
9	When SB 28x was introduced, the
10	legislature simply took the existing law. And the
11	Commission indicated to them you have these two
12	provisions that are limiting, do you really want
13	to limit them. And the author of the bill said
14	no, we're we're very open to making these
15	changes. And because of all the turmoil that
16	existed over in the legislation, they the
17	legislature, they just did not go forward. And,
18	in fact, the bill's author has already told us
19	we're still willing to introduce that in the next
20	legislative session. So that's something that has
21	is being considered.
22	But if we want to provide quidance, we

But if we want to provide guidance, we need to provide guidance now.

24 ACTING CHAIRMAN MOORE: Well, the 25 relationship of a single cycle plant in the

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1 original conception of AB 970 was that it was
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- 2 needed to address an emergency situation, which we
- 3 all agreed, and which we worked very hard to
- 4 address.
- 5 DEPUTY DIRECTOR THERKELSEN: And that
- 6 they could be done quickly.
- 7 ACTING CHAIRMAN MOORE: Here. I'm
- 8 sorry, and they could be built very quickly.
- 9 DEPUTY DIRECTOR THERKELSEN: And they
- 10 could be -- a simple cycle project can be done in
- 11 -- in 90, 120 days.
- 12 ACTING CHAIRMAN MOORE: And come online
- 13 very, very quickly.
- 14 DEPUTY DIRECTOR THERKELSEN: A combined
- 15 cycle takes two years to build.
- 16 ACTING CHAIRMAN MOORE: So everyone who
- 17 entered that four-month process, and anyone who in
- 18 fact read either AB 970 or in fact read the
- 19 Executive Order D2601, was aware that the
- 20 requirement was one for speed and simplicity, and
- 21 we were going to cooperate at our end, but that it
- 22 carried a burden with it, and that burden was
- 23 whatever project you design, whatever your
- engineer came up with, it had to be something that
- could be converted or dismantled.

1	So going in understanding, any one that
2	applied or or looked at the language that
3	guided this, was that those kinds of provisions
4	prevailed.
5	DEPUTY DIRECTOR THERKELSEN: I think
6	correctly I think that's correct for AB 970. I
7	do not think that is correct under the Executive
8	Order. And you remember, under AB 970, we
9	received seven applications. One was for a a,
10	if you will, a permanent simple cycle that would
11	later convert. The other six were all for
12	temporary facilities that were going to be trucked
13	in and wheeled out.
14	But the Executive Orders, again, I think
15	people that looked at those anticipated that the
16	Executive Orders allowed the waiving of that
17	three-year provision.
18	ACTING CHAIRMAN MOORE: Well, that's
19	that's, of course, a matter for discussion and
20	and interpretation.
21	Commissioners, are there
22	COMMISSIONER LAURIE: Question, Mr.
23	Chairman.
24	ACTING CHAIRMAN MOORE: Questions. Yes.
25	COMMISSIONER LAURIE: Mr. Therkelsen,

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1
         the power authority has issued letters of intent.
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         To what extent would those projects that have
         responded, or -- or qualified for those LOIs fall
 3
         under the four-month process?
                   DEPUTY DIRECTOR THERKELSEN: In looking
         at -- first of all, we have not done a detailed
         review of all of those projects. We have had
         Staff go to some of those projects. Some of those
 9
         letters of intent are with projects this
         Commission has already permitted. Some of those
10
         are ones that we're familiar with the sites, and
11
12
         some we do not have much knowledge of the sites.
13
                   I can tell you that some of those sites
14
         are permittable, and probably could satisfy the
15
         provisions under the four-month process.
                   COMMISSIONER LAURIE: And they run into
16
17
         the thousands of megawatts, do they not?
                   DEPUTY DIRECTOR THERKELSEN: They run
18
19
         into the thousand megawatts?
20
                   COMMISSIONER LAURIE: Thousands of
21
         megawatts.
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you took all 19 of them and added up the

DEPUTY DIRECTOR THERKELSEN: If -- if

megawatts, yes, there's more than 1,000 megawatts.

Some of those projects, frankly, we think there

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23

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are going to be some significant environmental and
land use issues, and even if they qualified for
the four-month process, at the end of the 25-day
period they may be kicked out of it, because some
of those issues that exist on the projects.
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The other thing is, all of those are -those are letters of intents, they're not
contracts. When the Commission was considering
making these changes in the law it was before we
even knew about the power authority doing this.
And several of the projects that have asked for
clarification are not those that have power
authority LOIs.

Chairman, may I add a little bit. I think Bob's done a great job of describing the details of what happened over time. But I would like to mention a couple more points. And in particular, sort of the flow of how it was happening, and that when 970 came through, there was a lot of discussion about how to design a system that would to the best -- given what the issues were, how to design a system that would provide for the best possible protection of the environment, also. And I think that was a factor that went into the creation of a

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four-month and a six-month process.
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When the Executive Orders were -- were

approved, the thought was to try and provide some

protection, but under a 21-day system it's very

difficult, to say the least. And what one of the

concerns that I --

ACTING CHAIRMAN MOORE: You're not suggesting that we didn't. You're just saying it was difficult.

CHIEF COUNSEL CHAMBERLAIN: I'm not, at all. No. I'm just saying that it's very difficult. And when we -- when the 21-day process came to an end, and we don't use it anymore, and it's more or -- well, it's expired as of September 30th, what we have left to deal with is the fourmonth process. And to my way of thinking, you know, if you -- if you make the judgment that there still are very serious energy issues out there that we have to face, the four-month process becomes very critical. And how we interpret the definitions of it, how we use it, how quickly we're able to make it into a useful tool to address what's happening in the future, like the very near future, then I think that's important.

Turning to the CPA, you know, to my

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1
         surprise, to some extent, the CPA is -- is
 2
         recently not been operating totally by itself, you
         know, in that it's been thoughtful in a lot of
 3
         ways that it's presented information. And in
         fact, when the Vice-Chairman of the CPA was
         installed, in her introductory comments she said
         that as far as she was concerned, she put peakers
         down at the bottom of her list of things to do;
 9
         she thought conservation was the most important
         thing to do.
10
11
                   I think that in discussing with some of
12
         the representatives from the CPA about the LOI
13
         type projects, what we find -- we find that the --
14
         the perception has changed some. You know, I
15
         don't really think they expect that all those
         projects are going to go forward, and -- and end
16
17
         up in our process. I think now they are looking
         for those that can be the most effective, those
18
         that can get through a four-month process, those
19
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And so I think there's some real re-evaluation of priorities in the CPA that we -- we need to be aware of here, as we go forward.

ACTING CHAIRMAN MOORE: Commissioner

that can be put in the right place, if at all.

25 Pernell -- oh, I'm sorry. You have another

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1
         question. Sorry. Commissioner Laurie.
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                  COMMISSIONER LAURIE: Mr. Therkelsen,
         under the proposed resolution, you take 25552 and
 3
        note that there are a number of requirements
         contained therein, and it is suggested that we
         utilize the Governor's Executive Order to waive
         some of those requirements. Is that correct?
                   DEPUTY DIRECTOR THERKELSEN: Yes, only
         two of those requirements.
                   COMMISSIONER LAURIE: Why -- why are you
10
11
         not proposing that we waive the requirement for a
12
         skilled labor contract?
13
                   DEPUTY DIRECTOR THERKELSEN: I --
14
         because we're not recommending that we waive that.
                   COMMISSIONER LAURIE: Well, I'm -- if
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         there is a -- if -- what's the rationale for only
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17
        picking selected --
                   DEPUTY DIRECTOR THERKELSEN: The -- the
18
        reason for those --
19
20
                  COMMISSIONER LAURIE: -- portions of the
21
        criteria?
22
                   DEPUTY DIRECTOR THERKELSEN: -- first of
23
         all, is those are the two issues that through
24
         Siting Committee and Legislative Committee
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discussions were the ones that we had focused on

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1
         previously. And secondly, those are the ones
 2
         we've gotten the most comments and questions on
         from applicants. So those two were the ones that
 3
         we focused on.
                   CHIEF COUNSEL CHAMBERLAIN: Commissioner
         Laurie, I would also note that my interpretation
         of the skilled labor requirement is really that
         the legislature was trying to ensure that if the
 8
 9
         Commission was going to devote the resources to
         expediting a project, that in fact it would have
10
         the ability to be constructed very quickly and
11
12
         come online. And so --
13
                   ACTING CHAIRMAN MOORE: In other words,
14
         that there was an adequate labor pool out there to
15
         draw on, to get --
```

16 CHIEF COUNSEL CHAMBERLAIN: No. No,
17 that the Applicant actually had that labor pool
18 tied up by contract, to ensure that their project
19 really was going to go forward.

20 COMMISSIONER LAURIE: Okay. Now, I -21 CHIEF COUNSEL CHAMBERLAIN: I would add,
22 too, that -23 COMMISSIONER LAURIE: -- I question that

interpretation of legislative intent. I think

Commissioner Pernell would question that

1	interpretation,	and
_	Incorproduction,	ana

- 2 CHIEF COUNSEL CHAMBERLAIN:
- 3 Commissioner, I would add, though, that in my
- 4 experience in the debates in the early period, in
- 5 particular, there was a concern about whether
- 6 there was adequate labor to be present. And --
- 7 and as it has worked through, you know, adequate
- 8 labor was found. But in the very beginning, when
- 9 we were first beginning to look at this process,
- it came up, and it was very seriously addressed as
- 11 an issue.
- 12 COMMISSIONER LAURIE: Well, I know. And
- 13 then the language was changed. The language
- 14 started off saying ensure there is an adequate
- 15 labor pool, and then it was changed to say we want
- 16 a contract for skilled labor, meaning union labor,
- in -- in the view of a lot of folks.
- 18 That's all the questions I have at this
- 19 time, Mr. Chairman.
- 20 ACTING CHAIRMAN MOORE: Commissioner
- 21 Pernell.
- 22 COMMISSIONER PERNELL: Thank you, Mr.
- 23 Chairman.
- 24 Let me try and get back to the
- 25 resolution. And for the purpose of those who

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don't have it before you, Mr. Therkelsen, it is my
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- 2 understanding that this only applies to
- 3 applications that is complete and come before us,
- 4 before December 31st of this year.
- 5 DEPUTY DIRECTOR THERKELSEN: That's
- 6 correct.
- 7 COMMISSIONER PERNELL: So we really are
- 8 only talking about two and a half months.
- 9 DEPUTY DIRECTOR THERKELSEN: That's
- 10 correct. The Executive Order expires on December
- 31st. So this ability, if you will, to waive
- 12 anything under the Executive Order no longer
- 13 exists after December 31st. The other thing to
- 14 keep in mind is the Executive Order was very clear
- 15 that it applied to projects that would be online
- 16 by August 1st of 2002.
- 17 COMMISSIONER PERNELL: That's all I
- 18 have, Mr. Chairman.
- 19 ACTING CHAIRMAN MOORE: Thank you. And
- I might not have been clear enough in my remarks
- 21 before. There are only two ways for the public to
- get out of the building legally. You can --
- 23 (Laughter.)
- 24 ACTING CHAIRMAN MOORE: -- you can use
- 25 the security guards to get out the front door, or

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1 you can go out the P Street door, but you've got
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- 2 to have one of the secret cards to get out without
- 3 setting off the alarm out of the back door.
- 4 Commissioner Keese, are you still with
- 5 us?
- 6 CHAIRMAN KEESE: Yes.
- 7 ACTING CHAIRMAN MOORE: Do you have
- 8 questions?
- 9 CHAIRMAN KEESE: No, I -- I'm with it so
- 10 far.
- 11 ACTING CHAIRMAN MOORE: All right.
- 12 Commissioner Rosenfeld, do you have questions?
- 13 COMMISSIONER ROSENFELD: No.
- 14 ACTING CHAIRMAN MOORE: All right. We
- 15 have a proposed resolution before us, and I would
- 16 welcome a -- I'm sorry. Even though this is not
- 17 specifically a public item, we did have a request
- 18 to comment on this, I think, from Mr. Wolfe. Do
- 19 you want to -- no, he's saying no. All right.
- Is there anyone else who's burning up
- 21 with a desire to comment on this item?
- 22 Seeing none, gentlemen, I await your
- 23 pleasure.
- 24 COMMISSIONER PERNELL: Mr. Chairman.
- 25 ACTING CHAIRMAN MOORE: Commissioner

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1 Pernell.
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- 2 COMMISSIONER PERNELL: Mr. Chairman, I
- 3 would move the proposed resolution regarding the
- 4 four-month AFC -- AFCs.
- 5 ACTING CHAIRMAN MOORE: That's the
- 6 proposed resolution that is before us. It's dated
- 7 10/16/01, and it is brought to us --
- 8 COMMISSIONER LAURIE: Actually it's 10
- 9 -- there's a revised 10/17/01.
- 10 COMMISSIONER PERNELL: 10/17.
- 11 ACTING CHAIRMAN MOORE: Then I am
- 12 looking at the wrong version. Okay, the revised,
- which is 10/17. All right.
- 14 Is there -- is there a second to the
- 15 motion?
- 16 COMMISSIONER ROSENFELD: Second.
- 17 ACTING CHAIRMAN MOORE: Seconded by
- 18 Commissioner Rosenfeld.
- 19 Discussion on the motion.
- 20 COMMISSIONER LAURIE: Mr. Chairman.
- 21 ACTING CHAIRMAN MOORE: Commissioner
- 22 Laurie.
- 23 COMMISSIONER LAURIE: I am going to
- 24 speak against the motion.
- 25 I've expressed my view to Staff and

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others regarding my concerns about the public

policy involved in what we are seeking to do

today. I have to admit that I did not participate

in the creation of this section of the law. It

was presented to me, and I did not -- I did not

read it with great joy, because I was concerned

about the implications of it.
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We have taken a number of actions during the last two years that I believe have been very short-sighted. I think we have attempted to address many complex issues by short-term fixes which are turning out to be inimical to good and proper public policy.

I've asked the question, and there certainly is no answer today, as to what are the market implications of approving a multitude of simple cycle projects. The public policy goal, I suppose, is to absolutely positively guarantee at any price that there's going to be an overabundance of electricity during the important year of 2002, with no thought given how does that affect our ability to produce electricity beyond the short term. What impact do all these simple cycle projects have on the market if, in fact, the power authority goes through with their proposals,

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and issues letters of intent for literally
thousands of megawatts. What does that do for
alternative type of projects.
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Nobody's thinking about that today.

When the legislature has asked recently where has
the planning been, our only excuse has been well,
we were really told that there's really no place
for that in the competitive market. And we knew
we were wrong when we offered that indefensible
excuse, and we would be wrong today if we again
argued that we should not be thinking and planning
and considering long-term implications of our
policy decisions.

I am not satisfied that the conditions exist that would support a waiver of the current law in order to produce more simple cycle projects today. I'm certainly prepared to follow the law as it reads today. The legislature had and has the ability to modify the law as it sees fit. It has chosen not to do so, yet. When it does, we will follow that law.

So I think the question posed is do the circumstances today require a waiver of the law, and I believe those conditions do not exist today. I believe that what we need today is a stable

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        market. I believe what we need today is a clear
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         signal out of the power authority as to what their
         true intentions are. I think what we need today
 3
         is an understanding of what the impacts are,
         environmental and market, of thousands of
         megawatts of simple cycle power.
                   We have not examined the cumulative
         impacts of those simple cycle projects. We have
 9
         not examined the alternatives to those simple
         cycle projects. I believe we are legally
10
         obligated to do so. It is called thinking; it is
11
12
         called planning. I do not believe this action is
13
         consistent with that, Mr. Chairman, and in that
14
         light, I will not support the motion.
15
                   ACTING CHAIRMAN MOORE: Thank you.
                   Commissioner Keese, do you have comments
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17
         on that, on the motion?
                   CHAIRMAN KEESE: Yes, I do. And in the
18
         most generic sense, I would agree with
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20
         Commissioner Laurie that we may have made
         mistakes. I'm not sure that many of the mistakes
21
22
         reside with the Energy Commission. I believe that
23
         we need to move forward. I, in my mind, believe
24
         that a simple cycle plant cannot possibly compete
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with a combined cycle generating facility in the

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long run. And therefore, I think we need it in
the short term, as our backup, but in the long
term, since it won't compete, it won't be around
to do -- to bear a significant portion of the
generating load. It may bear that peaking load
that we need when we have an anomaly, a heat storm
or some other reasons for shortage.
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So I'm -- I am not convinced that we yet have enough generation to handle the spring and early summer next year. I think that it is totally appropriate to consider it a potential crisis for next year, and if individuals wish to invest the funds to go forward, and if other entities in state government wish to contract for those resources, I don't think we should second-quest their decision.

I don't believe that we're obligated to accept every proposal that comes before us, but I -- I don't see an overabundance of projects yet that -- that swamp the system. As we go down the line, I'm not sure how much generation we need.

We know that our fleet of generating units is over 30 years old. We know that our nuclear plants are in jeopardy. We know that in a dry year we don't get our hydro production. We know that our

2.4

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imports were down 40 percent last year. We -- we have an unquantifiable need for new generation.
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I agree, absolutely, that we need

planning, we need analysis, and -- and I would

only differ with Commissioner Laurie that I don't

believe we've ever said we didn't need that. It

has been other people telling us that that was not

needed, and in most cases I believe they now know

better, and support the Energy Commission, and

perhaps others doing that critical analysis. So I

am in support of the motion.

ACTING CHAIRMAN MOORE: All right. On the motion, I'm going to oppose the motion, and I urge my colleagues who made the motion and seconded the motion to reconsider their votes and vote against the motion as it's before you. I think that this resolution fails so many fundamental tests that it's almost inexcusable.

This resolution and the items, or the intent that is encompassed in it has not been through a policy debate at this Commission, it has not been through a vetted committee debate where I would expect a recommendation from my colleagues. It does not come to us with an analysis of the cumulative impacts that would ensue from a raft of

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new projects built to simple cycle mode. It does
not take on the -- or address the fundamental
question of where the strategic location of any of
these projects likely should be, or will be in the
future. It's a reactionary document that
attempts, in my opinion, to toady up to the
industry, which would like to have projects done
as fast as possible, and wherever they would like
them.
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Well, you know what? If I was in business, I would probably want the same thing. But I'm not, or I'm not, this day. I'm in the public policy arena. I'm a public official. I do not have a responsibility to simply bend over for any developer who wants to come in and get the fastest possible processing time for their project, irregardless of the public interest. I am here to represent the public interest. I am here to create a process and to uphold a process which takes the broadest public benefit into account.

The Executive Order being what it is, it says what it does, and it does not say what this resolution interprets. Whether I agreed with it or not when the Governor did it, whether I agreed

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with 970, AB 970 or not when it was passed is
irrelevant now. But none of that does anything to
adjust the process that we so ardently ought to
pursue here, in cooperation with our federal
colleagues, in cooperation with our neighbors in
-- in other states, in trying to understand the
whole of the system and where the proper
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8 improvements ought to be made.

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9 I believe that Commissioner Keese and I, for instance, have an honest disagreement about 10 what the statistics show us about the satisfaction 11 12 of the supply chain in the future. But I think 13 that we need to look to our own house and need to 14 look to our own procedures to understand why this 15 is a bad resolution for us to pass, and why this leads us down a bad path, and one which becomes 16 17 increasingly difficult to extricate ourselves from. 18

We need to be exemplary servants of the public interest. We need to remember the intent of the Warren-Alquist Act, which has us rise above short-term perturbations and market behavior, or short-term fluctuations in demand or crisis, which will pass, and which, I think, means that we have to have a longer term -- as I've said many, many

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times -- a longer term discount rate in our

decisions, and try to imagine a world in which we

say what we mean, and we stick by it, and we don't

cause rules to fluctuate. We discomfit other

actors later in the market by the act of doing

something like this.
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I understand the change in language that Commissioner Pernell sought out and achieved in order to try and make this more workable, and I commend him for that, and I thank him for that, in fact, which I appreciate. I don't think it gets us out of the bind that we're in, and the bind is not in the market; the bind is in our own house. We need to look to our own house, and we need to create a -- a long-term strategic planning process that imagines the state as it ought to be and as it ought to function, and you know what, if we can't do that, if we can't stand up and get to that place, if all we're going to do is create stuff like this, then you know what? We ought to quit and go join the CPA.

All in favor of that motion, signify by

24 (Ayes.)

saying aye.

25 ACTING CHAIRMAN MOORE: All opposed?

1	(Noes.)
2	ACTING CHAIRMAN MOORE: That motion
3	carries, three to two.
4	Well, that brings us back to the rest of
5	the agenda. And for those of you who have been
6	patient enough to to wait with us, I bring you
7	back to bring you back to Item 7, the GWF
8	Energy, LLC Henrietta Peaker Project. That's our
9	consideration of the Executive Director's Data
10	Adequacy Recommendation for the Henrietta Peaker
11	Project, a four-month, 91.4 megawatt power plant
12	located in Kings County, that's Docket 01-AFC-18.
13	And Mr. Richards.
14	MR. RICHINS: My name is Paul Richins,
15	and to my right is Staff Attorney for this case,
16	Lisa DeCarlo. I'll make our our remarks real
17	quick.
18	This is an item that came before you
19	previously for data adequacy. At that time you
20	determined that it was not complete. They have
21	the Applicant, GWF Henrietta, has provided
22	additional information. Staff has reviewed that
23	additional information, and we're before you here
24	to recommend that the project be data adequate.

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A couple of unique things about this

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1 particular project. It is a simple cycle project,
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- 2 91 megawatts, as was previously indicated. GWF
- 3 Henrietta has a contract for ten years to provide
- 4 power in the simple cycle mode to Department of
- 5 Water Resources, or has a DWR contract. They do
- 6 not have plans to convert to combined cycle, and
- 7 so although we do recommend that this project be
- 8 data adequate, there is one issue outstanding that
- 9 you just addressed, and we would recommend that
- 10 you adopt our provisions and also the order that's
- 11 attached to the Executive Director's
- 12 recommendation.
- 13 ACTING CHAIRMAN MOORE: Thank you, Mr.
- 14 Richins, and I'm sorry I mispronounced your name
- when I introduced you.
- 16 For the Applicant.
- 17 MR. GRATTAN: John Grattan, and it's
- 18 been a long evening.
- 19 ACTING CHAIRMAN MOORE: Hasn't it. You
- should be on this side.
- 21 (Laughter.)
- MR. GRATTAN: We all squirmed as the
- little ship of state sailed through the rough seas
- of policy here.
- 25 ACTING CHAIRMAN MOORE: Really.

1	MR. GRATTAN: I don't want to deal with
2	policy anymore. I'll speak we have another
3	project up, the Tracy project, and you can
4	attribute my remarks to both of them.
5	We've got we've got some very good
6	facts here. We have everything has not been
7	easy. We have gone round and round with Staff on
8	this data adequacy run, and Staff did not let us
9	off easy. One Staff member said these
10	applications need to be data rich, not data lean.
11	We finally got a data rich application.
12	We heard talk here before of the project
13	needing an FDOC, and how that fit in with the
14	Presiding Member's Proposed Decision. The
15	Henrietta Project already has an FDOC. We are
16	part of a habitat conservation plan, the land use
17	is conforming. This is a simple cycle project
18	that has emissions that rival combined cycle, I
19	think 3.7 NOx.
20	We agree with the Staff recommendation.
21	We hope the policy issue has been dealt with, and
22	I've probably been too lengthy.
23	ACTING CHAIRMAN MOORE: Well
24	COMMISSIONER LAURIE: Question, Mr.
25	Chairman.

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1 ACTING CHAIRMAN MOORE: Commissioner
2 Laurie.
3 COMMISSIONER LAURIE: I'm sorry. Go
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- ahead.
- 5 ACTING CHAIRMAN MOORE: No, go ahead.
- 6 COMMISSIONER LAURIE: Mr. Richins, this
- 7 project is only data adequate with the
- 8 implementation of the resolution just adopted by
- 9 the Commission?
- 10 MR. RICHINS: That's correct.
- 11 COMMISSIONER LAURIE: Okay. And -- and
- 12 how so? What -- what would ordinarily be lacking?
- MR. RICHINS: Just the three-year
- 14 conversion. They are a simple cycle project, and
- 15 they do not plan to convert after three years, so
- 16 that's the only --
- 17 COMMISSIONER LAURIE: And that's --
- that's the reason Mr. Grattan so ceremoniously
- threw in the NOx emissions, to make us comfortable
- 20 with the --
- MR. GRATTAN: That's correct. That is
- 22 correct.
- 23 COMMISSIONER LAURIE: -- the extension
- 24 of that. So the question, is the resolution just
- 25 adopted in force and effect at this time that

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would allow us to make the appropriate finding?
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- 2 ACTING CHAIRMAN MOORE: I think it is.
- 4 (Laughter.)
- 5 CHIEF COUNSEL CHAMBERLAIN: Well, it's
- 6 in the transcript. I -- I believe the
- 7 Commission's policy is clear now.
- 8 COMMISSIONER LAURIE: That's all I had,
- 9 Mr. Chairman.
- 10 ACTING CHAIRMAN MOORE: Mr. Grattan, are
- 11 you at liberty to reveal any of the details of
- that contract with DWR to us?
- 13 MR. GRATTAN: I'm -- I'm not really at
- 14 liberty, because I don't know them. It's -- it's
- 15 a ten-year --
- 16 ACTING CHAIRMAN MOORE: Sounds like all
- 17 the other DWR contracts that we -- we know about.
- MR. GRATTAN: -- contract.
- 19 ACTING CHAIRMAN MOORE: We don't know
- them.
- 21 Is there anyone here who'd like to
- 22 address this issue from the public?
- Gentlemen, your pleasure.
- 24 COMMISSIONER LAURIE: Move the
- 25 recommendation, Mr. Chairman.

1 COMMISSIONER PERNELL: Se	cond	d.
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- 2 ACTING CHAIRMAN MOORE: The motion.
- 3 Second by Commissioner Pernell.
- 4 Discussion on the motion.
- 5 All those in favor signify by saying
- 6 aye.
- 7 (Ayes.)
- 8 ACTING CHAIRMAN MOORE: Those opposed?
- 9 The motion carries, five to zero.
- 10 And on that, I'm going to assign a
- 11 committee to that, and I'm going to assign
- 12 Commissioner Rosenfeld to preside, and myself to
- 13 be Second Member.
- 14 COMMISSIONER PERNELL: Move the
- 15 Chairman's recommendation.
- 16 ACTING CHAIRMAN MOORE: Moved by
- 17 Commissioner Pernell.
- 18 COMMISSIONER LAURIE: Second.
- 19 ACTING CHAIRMAN MOORE: Second by
- 20 Commissioner Laurie.
- 21 All those in favor signify by saying
- 22 aye.
- 23 (Ayes.)
- 24 ACTING CHAIRMAN MOORE: That motion
- 25 carries, five to zero.

1	Let's take the Tracy Peaker Project, and
2	since we don't have to ask Mr. Grattan to get up
3	and sit down, welcome back. Mr. Richins, you're
4	going to introduce this, as well?
5	MR. RICHINS: Yeah. My name, again, is
6	Paul Richins, the same as before.
7	ACTING CHAIRMAN MOORE: Yeah, and I got
8	it right this time.
9	MR. RICHINS: And pretty much the the
10	facts that we just discussed about GWF Henrietta
11	apply to this case, GWF Tracy. It came in, it was
12	inadequate initially. We received additional
13	information, and it was then Staff's
14	recommendation at this Business Meeting that it be
15	deemed data adequate. And the only outstanding
16	issue is the ten-year contract of simple cycle
17	where they do not plan to convert. The previous
18	action taken by this Commission would take care of
19	that particular item.
20	ACTING CHAIRMAN MOORE: I'm assuming
21	that you don't have anything to add to that, Mr.
22	Grattan, other than thank you for the
23	recommendation.
24	MR. GRATTAN: That's that's correct.
25	ACTING CHAIRMAN MOORE: That's what I

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1 thought you were going to say.
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- 2 COMMISSIONER LAURIE: Move the
- 3 recommendation.
- 4 ACTING CHAIRMAN MOORE: Moved by
- 5 Commissioner Laurie --
- 6 COMMISSIONER LAURIE: I'm sorry, we
- 7 didn't ask for public input.
- 8 ACTING CHAIRMAN MOORE: Is there anyone
- 9 who would wish to climb on that boat, as well?
- 10 COMMISSIONER PERNELL: Well, I have a
- 11 question, Mr. Chairman.
- 12 ACTING CHAIRMAN MOORE: Let's get a
- 13 motion on the floor. I'll second the motion.
- 14 Commissioner Pernell, on the motion.
- 15 COMMISSIONER PERNELL: Yeah. Thank you,
- 16 Mr. Chairman. On the motion, Mr. Grattan is -- is
- 17 sitting very still, but the last item he was just
- all over that chair, and I'm wondering was that
- 19 the decaf coffee you were drinking.
- MR. GRATTAN: I was all over that chair.
- 21 You bet it was.
- 22 (Laughter.)
- 23 ACTING COMMISSIONER MOORE: He's still
- 24 nervous from the last decision.
- MR. GRATTAN: We're getting pretty

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2 ACTING COMMISSIONER MOORE: Any other
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3 comments on the motion?

personal here.

- 4 All those in favor signify by saying
- 5 aye.

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- 6 (Ayes.)
- 7 ACTING CHAIRMAN MOORE: Those opposed?
- 8 CHAIRMAN KEESE: Aye.
- 9 ACTING CHAIRMAN MOORE: With -- that's a
- -- we accept the fact that you're -- you're many
- 11 thousands of miles away, Commissioner.
- 12 That motion carries, five to zero.
- 13 For Committee assignment, I'm going to
- 14 ask Commissioner Pernell to preside, and
- 15 Commissioner Laurie to be Second Member.
- 16 Motion by Pernell, second by Rosenfeld.
- 17 All those in favor signify by saying
- 18 aye.
- 19 (Ayes.)
- 20 ACTING CHAIRMAN MOORE: Opposed?
- 21 The motion carries, six to zero, with
- Mr. Grattan voting ex officio.
- 23 All right. With that, I want to -- I
- 24 want to bring one other item up. Under -- I -- I
- 25 have Committee items that I want to bring up.

1	MS.	McCANN:	We	have	minutes	

- 2 ACTING CHAIRMAN MOORE: And, all right.
- We'll take the other business items. Mr.
- 4 Executive Director, do you have anything that
- 5 you'd like to add?
- 6 EXECUTIVE DIRECTOR LARSON: No.
- 7 ACTING CHAIRMAN MOORE: And Counselor, I
- 8 understand you'd like to have a closed session,
- 9 which we'll accommodate immediately after this
- 10 meeting in Commissioner Rosenfeld's office.
- 11 CHIEF COUNSEL CHAMBERLAIN: Very good.
- Mr. Chairman, if that's the case, then I also have
- an item that I want to bring up regarding
- personnel, that relates to --
- 15 ACTING CHAIRMAN MOORE: In -- in
- 16 Executive Session. All right. We'll do that.
- 17 And Public Adviser?
- 18 PUBLIC ADVISER MENDONCA: Mr. Chairman,
- there is nothing specific this evening.
- 20 ACTING CHAIRMAN MOORE: All right.
- 21 Thank you.
- 22 Minutes. Do we have -- no minutes.
- 23 Thank you for taking us down that road, Ms.
- McCann, and then dropping us off the cliff on
- 25 that.

1	All right. I have one other item, and
2	that is one of a policy matter that I would like
3	us to think about. Commissioner Pernell referred
4	to the item that I'd like to bring up, and that is
5	that there was a an activity at one of the
6	refineries which may cause a slow-down in refinery
7	capacity, and which could affect overall petroleum
8	supplies in the state. This has happened now
9	twice in this week, and some of the ramifications
10	of it are things that we can discuss in committee
11	or among among ourselves.

But I will just say that we have a process in the Commission for dealing with what in the old world of air quality would be an upset breakdown of some kind, and so we have procedures that allow us to think about these things when they happen.

And it seems to me that part of -- part of what's happened here in the rush to try and address, and very ably, I hope that this gets out to -- to the employees that every one of the Commissioners is very, very supportive of the very able job that the employees have done and that -- just I don't want to start losing them to the air quality districts, because they do so much better

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job doing the PDOCs than the air quality districts
do.
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But we've had -- we've had Staff
reassignments, we've had commitments of Staff to
other loads that they've had to take on, and it's
left us I think vulnerable in some other areas.
And public safety areas are ones that we need to
pay particular attention to. These events in the
past weeks make it clear that the Commissioners
ought to be advised earlier, using some of the
older protocols that we had that allow us to have
matters come up before the appropriate committees,
especially when there might, or is some sort of
emergency taking place.

Now, these items in Martinez on the refineries don't qualify as an emergency, but they certainly will have an impact on policy making, on prices, and on the behavior of the market in the state. These are functions that we're required by law to advise the Governor, and through him the legislature and the appropriate committees and leaders in the legislature about. We can't do that if we don't get timely advice. We can't get timely advice if we don't have a network of information gathering set up so that we can

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1 continuously monitor what the market is doing.

2 I want to make sure that we are all operating from the same page, and that page is 3 that we have a set of protocols that are in effect, we need to observe those protocols, and make sure that when there is information about a change in market behavior, when there's an upset, when there's a breakdown that could or is 9 affecting the market, and we need to advise the Governor or other government agencies, that we're 10 prepared and actually follow that protocol in 11 12 doing that.

I believe that that means that some of the staffing assignments that we've made need to be critically examined in order to make sure that we are continuing our earlier efforts, the ones that we've perfected, in fact, of gathering information and seeking out market advice get back on track, so that we can -- and I realize that that's -- that's asking a lot from the Staff that is stretched pretty thin, but I don't think there's -- there's any substitute for it. And frankly, I think that this incident, while not a major one, points up the need to get back into stride as far as how to get information flowing

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through the Commissioners' offices, through the
appropriate committees, in a timely way and get it
out in the form of situation reports, or advice to
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5 CHIEF COUNSEL CHAMBERLAIN: Mr.

the other agencies that we work with.

Chairman, though I didn't hear about this incident
from you, I did hear it from other Staff, and I've
taken steps to make sure that it's handled in an
appropriate way. I apologize for the lack of
communication, and we'll try to make sure it
doesn't happen in the future.

ACTING CHAIRMAN MOORE: But I think that

-- that the -- and really, there's no -- accepted.

But I think what's -- what's really important here
is for us to take this not minor, but -- but still

not major event, use it, and say you know what, we
had a good process before, let's get that back

working again, and make sure that all five of us

are operating on the same plane with regard to an

exchange of emergency information, and that
includes the kind of briefings that we might need
in the future to allow us to give good advice to
the Governor or to other public agencies.

And I won't go into that anymore, unless

25 in Executive Session. So, other items. Anyone in

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1 the public who didn't get a chance to speak
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- 2 tonight?
- 3 Seeing none, we will adjourn.
- 4 CHAIRMAN KEESE: No, I --
- 5 ACTING CHAIRMAN MOORE: Oh, I'm sorry.
- 6 Don't --
- 7 CHAIRMAN KEESE: I do have a question.
- I do have a question there. I'm willing to be
- 9 briefed tomorrow morning. Is it -- if you -- I
- 10 have another 20 minutes on the airplane here. I
- 11 will call in to another number if you would like
- 12 that.
- 13 ACTING CHAIRMAN MOORE: Yes. And I'm
- 14 going to ask Betty to give that to you after --
- 15 COMMISSIONER ROSENFELD: I have a
- speakerphone in my office.
- 17 ACTING CHAIRMAN MOORE: That's right.
- That's why we're going to your office. It's
- 19 actually my speakerphone that you borrowed, but --
- I don't want to belabor that. Possession is nine-
- 21 tenths of the law. So Betty's going to give you
- your number, and we'll be up there in your office
- in five minutes. We are adjourned to an Executive
- 24 Session. Thank you all for bearing with us.
- 25 (Thereupon the Business Meeting was adjourned at 9:00 p.m.)

## CERTIFICATE OF REPORTER

I, JAMES RAMOS, an Electronic Reporter, do hereby certify that I am a disinterested person herein; that I recorded the foregoing California Energy Commission Business Meeting; that it was thereafter transcribed into typewriting.

I further certify that I am not of counsel or attorney for any of the parties to said Meeting, nor in any way interested in the outcome of said Meeting.

IN WITNESS WHEREOF, I have hereunto set my hand this 29th day of October, 2001.

## JAMES RAMOS